



Committee: BUDGET AND PERFORMANCE PANEL

Date: TUESDAY, 10TH SEPTEMBER 2019

Venue: LANCASTER TOWN HALL

Time: 6.10 P.M.

AGENDA

1. Apologies for Absence

2. Minutes

Minutes of the Meeting held on 2nd July, 2019 (previously circulated).

3. Items of Urgent Business authorised by the Chair

4. Declaration of Interests

To receive declarations by Councillors of interests in respect of items on this Agenda.

Councillors are reminded that, in accordance with the Localism Act 2011, they are required to declare any disclosable pecuniary interests which have not already been declared in the Council's Register of Interests. (It is a criminal offence not to declare a disclosable pecuniary interest either in the Register or at the meeting).

Whilst not a legal requirement, in accordance with Council Procedure Rule 9 and in the interests of clarity and transparency, Councillors should declare any disclosable pecuniary interests which they have already declared in the Register, at this point in the meeting.

In accordance with Part B Section 2 of the Code Of Conduct, Councillors are required to declare the existence and nature of any other interests as defined in paragraphs 8(1) or 9(2) of the Code of Conduct.

5. **Delivering Our Ambitions Q1 2019-20** (Pages 1 - 12)

Report of the Director of Corporate Services.

Note: The relevant Cabinet Member has been invited to attend the meeting.

6. **Provisional Revenue, Capital and Treasury Management Outturn 2018/19** (Pages 13 - 48)

Report of the Chief Finance Officer.

7. Work Programme Report (Pages 49 - 52)

Report of the Director of Corporate Services.

ADMINISTRATIVE ARRANGEMENTS

(i) Membership

Councillors Keith Budden (Chair), Joanna Young (Vice-Chair), Tim Dant, Roger Dennison, Jason Firth, Mandy King, Jack O'Dwyer-Henry, Katie Whearty and David Whitworth

(ii) Substitute Membership

Councillors Tony Anderson, Tricia Heath, Oliver Robinson, Stewart Scothern and Jason Wood

(iii) Queries regarding this Agenda

Please contact Stephen Metcalfe, Democratic Services - telephone 01524 582073 or email signetcalfe@lancaster.gov.uk.

(iv) Changes to Membership, substitutions or apologies

Please contact Democratic Support, telephone 582170, or alternatively email democraticsupport@lancaster.gov.uk.

KIERAN KEANE, CHIEF EXECUTIVE, TOWN HALL, DALTON SQUARE, LANCASTER LA1 1PJ

Published on Monday, 2nd September 2019.

BUDGET AND PERFORMANCE PANEL

Delivering Our Ambitions Performance, Projects and Resources Q1 2019-20 10th September 2019

Report of Director of Corporate Services

PURPOSE OF REPORT

To provide members with an update on performance, projects and resources during the first Quarter of 2019-20 (April-June 2019).

This report is public.

OFFICER RECOMMENDATIONS

- (1) That Budget and Performance Panel considers the Cabinet Report dated 3 September 2019 and attached appendices, making any comments and recommendations considered necessary.
- 1.0 DELIVERING OUR AMBITIONS 2019/20 QUARTER 1
- 1.1 The report attached at **Appendix 1**, presented to Cabinet on 3 September 2019, represents the initial step in aligning performance, project and resource information into an integrated format, to provide members with a comprehensive view of progress against the council's agreed priorities for Quarter 1 of the 2019/20 performance monitoring cycle.
- 1.2 Budget and Performance Panel are asked to consider the Cabinet report and attachments in line with their Terms of Reference within the Constitution relating to the monitoring and review of the council's performance.

CONCLUSION OF IMPACT ASSESSMENT

(including Health & Safety, Equality & Diversity, Human Rights, Community Safety, Sustainability and Rural Proofing): As set out in the relevant appendices.

LEGAL IMPLICATIONS

As set out in the relevant appendices.

FINANCIAL IMPLICATIONS

As set out in the relevant appendices.

OTHER RESOURCE IMPLICATIONS, such as Human Resources, Information Services, Property, Open Spaces:

As set out in the relevant appendices.

SECTION 151 OFFICER'S COMMENTS

The Section 151 Officer has been consulted and has no further comments.

MONITORING OFFICER'S COMMENTS

The Deputy Monitoring Officer has been consulted and has no further comments.

BACKGROUND PAPERS

None.

Contact Officer: Dan Bates Director for Corporate Services **Telephone:** 01524 582011

E-mail: dbates@lancaster.gov.uk



Delivering Our Ambitions: Performance, Projects and Resources Q1 2019-20 3 September 2019

Report of Director of Corporate Services

PURPOSE OF REPORT										
To provide members with an update on performance, projects and resources during the first quarter of 2019-20 (April-June 2019).										
Key Decision		Non-Key Decision	Х		Referral from Cabinet Member					
This report is p	ublic				<u>'</u>	1				

RECOMMENDATIONS OF COUNCILLOR ANNE WHITEHEAD

(1) That Cabinet consider the update on performance, projects and resources for quarter 1, 2019-20.

1.0 Introduction

1.1 This report and appendices represents the initial step in aligning performance, project and resource information into an integrated format, to provide members with a comprehensive view of progress against the council's agreed priorities.

2.0 Performance Scorecard

- 2.1 Appendix A contains an update on performance against key success measures.
- 2.2 As Cabinet and the council's priorities continue to develop, success measures will be updated accordingly to align with the priorities.

3.0 Project Update

3.1 Appendix B contains corporate project reporting information. Updates in this document primarily cover the Q1 time period. However, where projects are giving monthly updates, the most recent report (in this case from July) is included, to ensure that the information presented is as up-to-date as possible. Columns showing the reporting frequency for each project and the date on which the update was written are included, so the age of each update can easily be seen.

- 3.2 Each project can report one of the following statuses:
 - a. Red Used when the project encounters significant issues and requires corrective action to meet its business objectives.
 - b. Amber Used when the project encounters problems which have a negative effect on project performance. Typically these can be resolved at project lead level.
 - c. Green Used when the project is on track against the plan and progressing well.
 - d. Not Started Where the project is identified and planned for as a corporate project, but is yet to complete the 'Start-up' stage
 - e. On Hold Used when for reasons outside of the control of the project lead, the project is stalled pending action elsewhere. For example, when the project is dependent on an external decision or the outcome of another project
 - f. Complete When the project is complete and is going through the project closure process. Once project closure is signed off it will be removed from the list of corporate projects reported on.
 - g. No data available Used when the project lead has not been able to supply an update
- 3.3 When a project reports a status other than 'Green', brief notes will be added to the Comments and Issues section of the report to explain further.

4.0 Financial Monitoring

- 4.1 Appendices C and D provide information on the overall revenue financial position of the Council, highlighting any significant issues and variations in the first quarter of the financial year. In an attempt to aid understanding Members should note that where projected variances values are presented with brackets () this reflects a negative, or adverse movement from the budgeted position. Conversely, projected variances accompanied with a + sign represents a positive, or favourable movement from the budgeted position.
- 4.2 As at the end of Quarter 1 June 2019 (Q1) we are currently projecting a year end overspend against budget of (£165K). It should be noted that this projected overspend includes the full removal of the General Fund corporate staff turnover target of (£518K), shown against Corporate Services (Central Expenses) which all services are expected to contribute towards. Therefore, any further net turnover savings achievable in the remaining quarters will help reduce the overall net position. Also, (£156K) approved staff savings have been removed which is shown against Communities and the Environment (Business Support) in the service analysis. This is an area which is subject to change over the next few due to ongoing restructuring. This is currently work in progress and projections will be included in monitoring, as soon as they are available.

4.3 Financial Services is currently refreshing how it presents all of the Council's Corporate Financial Monitoring information. The aim of the review is to simplify the information presented, thereby increasing transparency allowing Members a greater understanding of the key financial risk areas faced by the Council and in turn aid informed decision making. This work is ongoing and we will consult with Members through the Financial Resilience Advisory Group across a number of areas over the next few months.

5.0 Summary Position

5.1 **Service Analysis:** a summary of the Q1 revenue position for the main service accounts of the Authority is set out in table 1 below. **Appendix C**: **Quarter 1 Financial Monitoring – Service Analysis** covers this information in more detail.

Table 1 Quarter 1 Financial Monitoring - Service Analysis

	Original Budget 2019/20 £'000	Q1 Actual 2019/20 £'000	Projected Outturn 2019/20 £'000	Projected Variance 2019/20 £'000
Communities and Environment	4,105	(3,391)	3,885	+220
Economic Growth and Regeneration	4,683	1,687	4,693	(10)
Corporate Services	5,940	895	6,433	(493)
Central Services	1,080	611	996	+84
Other Items	129	(1,438)	95	+34
TOTAL	15,937	(1,636)	16,102	(165)

5.2 **Subjective Analysis:** a summary of the Q1 revenue position analysed across the Councils subjective headings is set out in table 2 below. **Appendix D: Quarter 1 Financial Monitoring – Subjective Analysis** covers this information in more detail.

Table 2 Quarter 1 Financial Monitoring – Subjective Analysis

Original Budget 2019/20 £'000	Q1 Actual 2019/20 £'000	Projected Outturn 2019/20 £'000	Projected Variance 2019/20 £'000
26,541	5,468	26,455	+86
10,575	3,647	10,668	(93)
1,455	193	1,457	(2)
14,041	4,857	14,603	(562)
28,027	4,581	28,027	0
369	6	369	0
2,804	0	2,804	0
4,791	0	4,791	0
2,776	1	2,742	+34
(73,297)	(20,389)	(73,669)	+372
(2,145)	0	(2,145)	0
15,937	(1,636)	16,102	(165)
	Budget 2019/20 £'000 26,541 10,575 1,455 14,041 28,027 369 2,804 4,791 2,776 (73,297) (2,145)	Budget Actual 2019/20 £'000 £'000 £'000 26,541 5,468 10,575 3,647 1,455 193 14,041 4,857 28,027 4,581 369 6 2,804 0 4,791 0 2,776 1 (73,297) (20,389) (2,145) 0	Budget Actual Outturn 2019/20 2019/20 2019/20 £'000 £'000 £'000 26,541 5,468 26,455 10,575 3,647 10,668 1,455 193 1,457 14,041 4,857 14,603 28,027 4,581 28,027 369 6 369 2,804 0 2,804 4,791 0 4,791 2,776 1 2,742 (73,297) (20,389) (73,669) (2,145) 0 (2,145)

5.3 It should be noted that the above analysis focuses on net expenditure. The funding of this expenditure arises predominantly from two sources, council tax and business rates. Although it is early in the year to get a definitive view of year end collection performance, it is anticipated, at this stage, that business rates income will exceed budget so long as the Heysham Nuclear Power station reactors do not close down. This would effectively reduce the reported overspend. A report in this respect will be included in the half year financial report.

RELATIONSHIP TO POLICY FRAMEWORK

Performance, project and resource monitoring provides a link between the Council Plan and operational achievement, by providing regular updates on the impact of operational initiatives against strategic aims.

CONCLUSION OF IMPACT ASSESSMENT

(including Health & Safety, Equality & Diversity, Human Rights, Community Safety, HR, Sustainability and Rural Proofing):

The content of this report has no impact in itself.

LEGAL IMPLICATIONS

No legal implications directly arising from this report.

FINANCIAL IMPLICATIONS

No financial implications directly arising from this report.

OTHER RESOURCE IMPLICATIONS, such as Human Resources, Information Services, Property, Open Spaces:

No other implications directly arising from this report.

SECTION 151 OFFICER'S COMMENTS

The Section 151 Officer has been consulted and has no further comments.

DEPUTY MONITORING OFFICER'S COMMENTS

The Deputy Monitoring Officer has been consulted and has no further comments.

BACKGROUND PAPERS	Contact Officer: Dan Bates					
N/A	Director for Corporate Services					
14/7	Telephone: 01524 582011					
	E-mail: dbates@lancaster.gov.uk					
	Ref: N/A					

LANCASTER

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Within 10% of target

Quarter 4/End of Year - Overall Performance

Performance Information				Voor	2018/19							Year	2019/20	
	Quar	rter 1	Qua	arter 2		rter 3	Qua	rter 4	End of Yea	r 2018/19	High Low		arter 1	Trend
ence Indicator	Target	Actual	Target	Actual	Target	Actual	Target	Actual	Target	Actual	_ Neutral	Target	Actual	1
iving and Prosperous Economy														
Percentage of minor planning applications determined within 8 weeks or agreed time (Speed of Decision)	70%	98.61%	70%	98%	70%	94.67%	70%	98.48%	70%	98.87%	High is Good	70%	100%	
All Minor Applications received in the Quarter were determined either within	the Government	's timescales (73%	of Minors recei	ved were determin	ed within 8 weeks	or within a mutua	lly-agreed period o	of time.						
Percentage of other planning applications determined within 8 weeks or agreed time (Speed of Decision)	70%	97.52%	70%	100%	70%	94.25%	70%	98.77%	70%	98.39%	High is Good	70%	99.44%	ПП
over 99% of all Other Applications were determined either within the Government	ment's timescale	es (over 84% were d	letermined with	nin 8 weeks) or with	nin a mutually-agre	eed period of time.	This equates to 1	78 out of 179 Other	Applications being	determined "wit	nin time".			
Percentage of major planning applications determined within 13 weeks or agreed time (Speed of Decision)	60%	100%	60%	100%	60%	100%	60%	100%	60%	100%	High is Good	60%	100%	
Il Major Applications received in the Quarter were determined either within	the Government	's timescales (almo	st 69% of Major	rs received were de	etermined within 1	3 weeks) or within	a mutually-agreed	period of time.						
Number of empty properties brought back into use	15	12	15	20	15	13	15	15	60	60	High is Good	15	15	
5 empty homes were brought back into use with Council involvement in the	first quarter. So	of the 218 propertie	es being monito	ored, 7% were brou	ght back into use.									
n, Green and Safe Neighbourhoods														
	105			212									212	
Number of fly tipping reports actioned within 5 days	125	389	125	315	125	207	125	192	500	1,103	High is Good	125	249	
Number of fly tipping reports actioned within 5 days			125	315	125	207	125	192	500	1,103	High is Good	125	249	
Number of fly tipping reports actioned within 5 days	osed within five o										High is Good			
Number of fly tipping reports actioned within 5 days luring Q4 a total of 436 reports were received; 192 of these (44.03%) were clo			125 45%	315	125 45%	207	125 45%	192 33.2%	N/A - End of yea	1,103 ar figures will be ext quarter	High is Good High is Good	125 45%	249	
Number of fly tipping reports actioned within 5 days during Q4 a total of 436 reports were received; 192 of these (44.03%) were cle Percentage of household waste recycled (Quarter Behind)	osed within five o	30.07%	45%	38.30%	45%	39%	45%	33.2%	N/A - End of year reported n	ar figures will be				
Number of fly tipping reports actioned within 5 days during Q4 a total of 436 reports were received; 192 of these (44.03%) were cle Percentage of household waste recycled (Quarter Behind) e council's control of household waste recycling is limited by Lancashire Count	osed within five of 45%	30.07% us as the waste disp	45% nosal authority.	38.30% A change of policy	45% to recycle some w	39% aste types currently	45% y not recycled wou	33.2% old result in an incre	N/A - End of year reported no eased figure. N/A - End of year	or figures will be ext quarter	High is Good	45%	34.30%	
Number of fly tipping reports actioned within 5 days during Q4 a total of 436 reports were received; 192 of these (44.03%) were cle Percentage of household waste recycled (Quarter Behind) e council's control of household waste recycling is limited by Lancashire Council Kilogrammes of residual waste per household (Quarter Behind)	45% Aty Council's statu	30.07% us as the waste disp	45%	38.30%	45%	39%	45%	33.2%	N/A - End of year reported no eased figure. N/A - End of year	ar figures will be ext quarter				
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Number of fly tipping reports actioned within 5 days uring Q4 a total of 436 reports were received; 192 of these (44.03%) were cle Percentage of household waste recycled (Quarter Behind) council's control of household waste recycling is limited by Lancashire Count Kilogrammes of residual waste per household (Quarter Behind) bove, some types of waste that could be recycled are currently disposed of a	osed within five of 45% Aty Council's statu 87.17 as residual waste	30.07% Is as the waste disp 75.9	45% posal authority. 87.17	38.30% A change of policy to the second seco	45% to recycle some was	39% aste types currently	45% y not recycled wou 87.17	33.2% Ild result in an incre	N/A - End of yeareported notes assed figure. N/A - End of yeareported notes assed notes assed figure.	ar figures will be ext quarter ar figures will be ext quarter	High is Good Low is Good	45% 87.17	34.30% 97.56	

	Performance Information	Qua	orter 1	Qua	rter 2	Quar	ter 3	Qua	rter 4	End of Yea	ar 2018/19	High Low Quarter 1 Neutral		orter 1	Trend
Reference Code	Indicator	Target	Actual	Target	Actual	Target	Actual	Target	Actual	Target	Actual	Neutrai	Target	Actual	
A2.7	Amount of energy usage in council buildings (Gas/KWH) (Quarter Behind)	Baseline	2,204,958	Baseline	1,250,679	Baseline	682,533	Baseline	1,764,381	Baseline	5,902,551	Low is Good	Baseline	2,401,663	
						'									
A2.8	Amount of energy usage in council buildings (Electricity/KWH) (Quarter Behind)	Baseline	695,231	Baseline	527,235	Baseline	566,849	Baseline	616,911	Baseline	2,406,226	Low is Good	Baseline	645,832	
A2.4	Total number of subscriptions to the Garden Waste Scheme	30,000	22,042	24,000	22,594	24,000	23,265	24,000	17,132	24000	17,132	High is Good	24,000	21,879	
	final figure for 2018/19. Subscriptions closed at the end of November 20					24,000	23,203	24,000	17,132	24000	17,132	11151113 0000	24,000	21,073	
Amber. me	illiai ligure foi 2018/13. Subscriptions closed at the end of November 20	oto. Subscriptio	nis will open for 201	.5/20 late Janual	y 2019.										
-	and Happy Communities	25	14	25	10	25	12	25		100	41	Low is Good	25	4	
A3.1	Number of people statutorily homeless	25	14	25	10	25	12	25	5	100	41	Low is Good	25	4	
Green															
A3.2	Number of Disabled Facilities Grants completed	50	122	50	83	50	78	50	104	200	387	High is Good	50	97	
Groom: Tho	average no of grants completed per month in 2017/18 was 19. The aver	rago no of grants	completed per mer	nth at the end of	FO2 2019/10 is 22										
Green. The	average no or grants completed per month in 2017/16 was 15. The aver	age no or grants	completed per moi	initi at the end of	1 Q3 2010/19 13 32.										
A3.3	Number of properties improved	25	18	25	24	25	38	25	42	100	122	High is Good	50	133	
	figure includes 34 category 1 hazards resolved.														
A3.4	Percentage of premises scoring 4 or higher on the food hygiene rating scheme	90%	88.36%	90%	87.80%	90%	90.70%	90.00%	91.00%	90.00%	91.00%	High is Good	90%	90.00%	
Green:	rating scheme														
A3.5	Percentage of high risk food hygiene inspections completed	100%	85%	100%	86%	100%	75%	100%	93.3%	100%	93.30%	High is Good	100%	83%	
	m the 2 not completed in the quarter, 1 was a butchers shop where the in			opportunity for	r a joint inspection w	vith another Food	officer, and the sec	ond was a compl	iant business with a g	good history and	was only in the high	n risk category due to	o the increase ris	k waiting based	
on vuinerab	le residents. Neither businesses are considered to be of concern despite	uie nigher risk r	aung.												
A3.6	Total number of admissions to Salt Ayre Leisure Centre	130,000	210,621	180,000	220,521	230,000	193,561	197,740	224,089	737,740	848,792	High is Good	185,000	209,041	
Green															
A3.7	Time taken to re-let council houses (Days)	38	30.80	38	27.92	38	25.68	38	23.07	38	23.07	Low is Good	38	19.15	
Green: Due	to the reduction of void times our 'void loss' has also reduced significant	tly, currently 0.9	4% of the current re	ent debit raised -	- equivalent to just f	£34,855 rent lost o	ompared to £41,72	9 at the same po	int in 2018/19.						

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	Performance Information	Qua	arter 1	Qua	orter 2	Quar	ter 3	Qua	rter 4	End of Year 2018/19		018/19 High Low Neutral		rter 1	Trend
Reference Code	Indicator	Target	Actual	Target	Actual	Target	Actual	Target	Actual	Target	Actual	Heatiai	Target	Actual	
A Smart and Forward - Thinking Council															
A4.1	Number of followers on Lancaster City Council's Twitter Page (Cumulative Indicator)	9000	10,923	9000	11,295	9,000	11,858	9,000	12,286	9,000	12,286	High is Good	9000	12,376	
Green: Grow	th has continued, but at a slower rate than previously.														
A4.2	Average number of days of sickness absence per full time employee	1.75	1.73	1.75	1.78	1.75	2.2	1.8	1.9	7.0	7.6	Low is Good	1.75	1.74	
Green															
_	,														
A4.3	Occupancy rates for all commercial properties (including estate shops)	100%	95.60%	100%	95.30%	100%	96.60%	100%	95.60%	100%	95.60%	High is Good	100%	95.80%	
Amber: The	otal level of occupancy has gone down by 0.1% due to a couple of small	retail units bein	ng vacant balanced	out by another u	nit at The Storey be	eing let during this	quarter. 95.8% rep	presents a good lev	el of occupancy in	the current climate	in a landlord's po	rtfolio.			
A4.4	Average time taken to process new Housing Benefit and Council Tax claims (Days)	23	28.3	23	48	23	40	23	32.76	23	32.76	Low is Good	23	14.30	
Green: Revis	ed measurement this time around concentrating on Housing Benefit pro	ocessing. Perforr	mance is ahead of to	arget											



Corporate Projects Update – Q1 2019 and monthly updates for July

* Reporting Frequency: M = Monthly, Q = Quarterly, S = Semi-annually, A = Annually

Key			
R	Red — The project is unlikely to meet its agreed plan, costs or benefits unless immediate remedial action is taken	С	Complete
A	Amber – The project is at risk of failing to meet its agreed plan, costs or benefits unless action is taken	N	Not Started
G	Green — The project is on track to meet its agreed plan, costs or benefits	Н	On hold
X	No data available		

A Thriving and Prosperous Economy

Ref. No.	Project Name	*	Date of	Status
			update	
CE03	Williamson Park Adventure Playground	Q	8/7/19	G
CE04	Williamson Park - Event and Conference Venue	Q	8/7/19	N
CE07	LATCo = Commercial Waste		N/A	N
EGR09	Economic Growth Plan (No update report)	М	N/A	G
EGR13	Heysham Gateway - Site Improvement Works (No link available)	Q	24/6/19	G
EGR19	Eden Project North		4/7/19	G
EGR24	Property Investment Strategy	М	13/8/19	G
EGR26	Future High Street Funding	М	26/7/19	G
EGR28	Heritage Action Project (New project)	Q	N/A	N

Clean, Green and Safe Neighbourhoods

Ref. No.	Project Name	*	Date of update	Status
EGR01	Canal Quarter phase 1	М	31/7/19	G
CE02	District wide car parking strategy	S	8/7/19	G
EGR10	Place Narrative			C
CE11	Climate Change / Zero Carbon Plus	Q	30/6/19	G
EGR14	Solar Farms (EHR14 and EGR18 have now been combined)	М	31/7/19	G
EGR21	Museums Service Transfer			C
EGR23	VIC Review (Move to City Museum)	Q	5/7/19	G

Healthy and Happy Communities

Ref. No.	Project Name	*	Date of update	Status
CE01	Council Housing New Build	S	14/6/19	A
CE05	LATCo = Salt Ayre Leisure Centre (Link to Q1 report, prior to project being put on hold)	М	6/8/19	Н
EGR05	Bailrigg Garden Village Masterplanning	Q	26/6/19	G
CE06	LATCo = Housing Company	S	N/A	N
EGR27	Lune Flood Protection, Caton Road (No link available)	М	31/7/19	G

A Smart and Forward-Thinking Council

Ref. No.	Project Name	*	Date of update	Status
CS01	Grading / Pay Review	Q	28/6/19	A
CS02	Our Values	Q	24/6/19	G
CS12	High Capacity Fibre Cable Network Provision	Q	28/6/19	A
CS14	Agile project	Q	20/6/19	G
CS17	Digital Strategy - completion, adoption and implementation	М	5/8/19	G
CS18	Risk Management Strategy / Overhaul and Implementation	Q	26/6/19	A
CS29	Procure to Pay (P2P)	М	25/7/19	G
CS31	Social Value, including procurement strategy	Q	24/6/19	G
CS33	Zero Based Budgeting	Q	24/6/19	G
CS37	Employee Engagement (New project)	Q	N/A	N

Comments and Issues (further details available by clicking the hyperlinks above)

CE01 – Two schemes have been developed into the planning phase. 'Carnforth A' has the option for further public consultation and 'Carnforth B' is uneconomic to pursue against planning advice. The project awaits the opening of further consultation and new cabinet approval of objectives.

CS01 – Contract took longer than expected to be signed. Return of updated job descriptions proving to be challenging with 63.1% returned to date. There is a risk that project will slip unless the job descriptions are returned soon. At the outset, staff were promised that this project would be completed in 2019.

CE04 – This project is not yet underway but is due to have started prior to the end of Q2.

CE05 – This project is behind its original plan date, but a transfer date for April 2020 remains possible. The project is currently on hold and awaiting a steer due 5th September 2019.

CE06 – This project is not yet due to commence.

CE07 – This project is not yet due to commence.

EGR10 – This project is due to close during Q2.

CS18 – The risk management strategy is not yet started. Meeting to be arranged in next few weeks to agree actions and timescales.

EGR21 – This project is due to close during Q2.

EGR28 – This is a new corporate project. Timescales are yet to be defined.

CS37 – This is a new project which is due to commence during Q2.

QUARTER 1 FINANCIAL MONITORING - SERVICE ANALYSIS 2019/20

		Original Budget 2019/20 £'000	Q1 Actual 2019/20 £'000	Projected Outturn 2019/20 £'000	Projected Variance 2019/20 £'000
	Communities and Environment				
	Corporate Safety Service Support	65 319	13 174	65 475	0 (156)
Business Support	White Lund Depot	(14)	(29)	(14)	(136)
	Vehicle Maintenance	(37)	47	(28)	(9)
	Customer Services	587	155	517	+70
Customer Involvement & Leisure	Leisure	228	6	296	(68)
	Salt Ayre	249	176	337	(88)
	Environmental Health	1,127	211	1,114	+13
Environmental Health	Emergency Planning Licensing	61 (86)	14	61 (92)	0 +6
	Safety	(80)	(6) (76)	(92) 57	+24
	GF Housing	(26)	(2)	(26)	0
	HRA Repairs & Maintenance	4,420	1,110	4,420	0
Housing Services	HRA Expenditure	14,869	718	14,850	+19
	HRA Income	(20,500)	(3,724)	(20,640)	+140
	Strategic Housing	619	(1,311)	497	+122
	CCTV	32	4	32	0
	Cemetries Grounds Maintenance	191 (262)	98	189 (291)	+2 +29
	Household Waste Collection	2,004	(91) (218)	1,987	+17
	Markets	(141)	(45)	(139)	(2)
Public Realm	Parking	(1,973)	(124)	(2,040)	+67
	Parks	1,155	`317	1,141	+14
	Public Conveniences	163	78	163	0
	Street Cleaning	1,232	199	1,225	+7
	Trade Waste	(486)	(1,108)	(496)	+10
	Williamson Park	228	23	225	+3
		4,105	(3,391)	3,885	+220
	Economic Growth and Regeneration	n			
	Building Control	112	21	173	(61)
Planning & Development	Conservation & Environment	70	(2)	70	0
r arming a Bovolopmon	Development Control	(431)	(66)	(437)	+6
	Local Plan	561	257	545	+16
	Economic Development Regeneration	683 751	152 682	683 754	0
	Marketing & Comms	253	62	253	(3) 0
Economic Development	Grants	216	46	216	0
•	The Platform	80	(23)	87	(7)
	Tourism & Events	490	116	498	(8)
	Museums	553	173	555	(2)
	Highways	71	15	71	0
Property, Investment and Regeneration	Sea Defence & Land Drainage	398	65	396	+2
	Property Ruilding Classing	920	203	867	+53
	Building Cleaning	(44) 4,683	(14) 1,687	(38) 4,693	(6) (10)
		,,,,,	.,	,,,,,	(10)
	Corporate Services				
Corporate Accounts	Central Expenses	1,069	(530)	1,587	(518)
Democratic	Democratic	1,051	232	1,051	0
Finance HR	Finance HR	1,136 511	1,212 161	1,108 490	+28 +21
ICT	ICT	1,257	579	1,231	+26
Internal Audit	Internal Audit	179	31	172	+7
Legal	Legal	380	85	437	(57)
Revenues & Benefits	Revenues & Benefits	357	(875)	357	0
		5,940	895	6,433	(493)
	Control Saminas				
	Central Services Executive Team	810	235	726	+84
Chief Executive	Grants to other bodies	270	235 376	270	+64 0
	Granic to other bodies	1,080	611	996	+84
	Other Items				
	New Homes Bonus	(1,672)	(1,391)	(1,672)	0
	Revenue Funding of Capital Minimum Revenue Provision	864 1.535	0	864 1 535	0
	Minimum Revenue Provision Interest Payable	1,535 1,100	0	1,535 1,100	0
Other Items	Interest Payable Interest Receivable	1,100 (187)	(48)	1,100 (187)	0
	Notional Charges	(187)	(48)	0	0
	Contributions to Reserves	(1,484)	1	(1,518)	+34
	Contributions from Reserves	(27)	0	(27)	0
		129	(1,438)	95	+34
GRAND TOTAL		15,937	(1,636)	16,102	(165)
GRAND TOTAL		10,937	(1,030)	10,102	(103)

Notes:

- 1. Income is expressed as a negative figure in brackets
- 2. Expenditure is expressed as a positive figure
- 3. Projected Variances are expressed as negative () for adverse and positive + for favourable

QUARTER 1 FINANCIAL MONITORING - SUBJECTIVE ANALYSIS 2019/20

		Original Budget 2019/20 £'000	Q1 Actual 2019/20 £'000	Projected Outturn 2019/20 £'000	Projected Variance 2019/20 £'000
Employees	Direct Employee Expenses	25,411	5,321	25,246	+165
	Indirect Employee Expenses	1,130	147	1,209	(79)
	Cleaning and Domestic Supplies	505	61	505	0
	Energy Costs	839	98	839	0
	Fixtures and Fittings	1	0	1	0
	Grounds Maintenance Costs	2,185	756	2,194	(9)
Premises Related Exp	Operational Bldgs Allocation	211	62	211	0
Tremises Related Exp	Premises Insurance	338	759	338	0
	Rates	1,277	1,270	1,286	(9)
	Rents	98	53	98	0
	Repair and Maintenance	4,744	523	4,819	(75)
	Water Services	377	65	377	0
	Car Allowances	58	8	59	(1)
	Contract Hire Operating Leases	56	15	56	0
Transport Related Exp	Direct Transport Costs	1,203	163	1,203	0
	Public Transport	18	7	19	(1)
	Transport Insurance	120	0	120	0
	Catering	55	12	55	0
	Clothing Uniform and Laundry	94	21	95	(1)
	Communications and Computing	1.464	953	1.448	+16
	Contribution to Provisions	384	0	384	0
	Equip Furniture and Materials	1,991	477	2,009	(18)
Supplies and Services	Expenses	568	156	584	(16)
	General Office Supplies	407	111	407	0
	Grants and Subscriptions	1,560	1,020	1,583	(23)
	Miscellaneous Expenses	1,313	475	1,375	(62)
	Services	6,205	1,632	6,663	(458)
Transfer Payments	Housing Benefit	28,027	4,581	28,027	0
Support Services	Recharges Exp	369	6	369	0
• •	Amortisation of Def Chgs	0	0	0	0
Capital Charges	Depreciation	2,804	0	2,804	0
Capital Financing Costs	Interest Payments	4,791	0	4,791	0
Appropriations	Appropriations	2,776	1	2.742	+34
7.451-05114410110	Customer Fees and Charges	(31,792)	(8,558)	(32,036)	+244
	Government Grants	(30,897)	(9,067)	(31,041)	+144
Income	Interest	(356)	(50)	(356)	0
	Other Grants and Contributions	(1,639)	(745)	(1,670)	+31
	Recharges Inc	(8,613)	(1,969)	(8,566)	(47)
Capital Financing Inc	Capital Related Income	(2,145)	(1,909)	(2,145)	(47)
Capital Financing Inc	Capital Related Income	(2,173)	0	(2,173)	0
GRAND TOTAL		15,937	(1,636)	16,102	(165)

Notes:

- 1. Income is expressed as a negative figure in brackets
- 2. Expenditure is expressed as a positive figure
- 3. Projected Variances are expressed as negative () for adverse and positive + for favourable

BUDGET AND PERFORMANCE PANEL

Provisional Revenue, Capital and Treasury Management Outturn 2018/19

10th September 2019

Report of the Chief Finance Officer

PURPOSE OF REPORT

To present Members of the Panel with the Provisional Revenue, Capital and Treasury Management Outturn for 2018/19.

This report is public.

RECOMMENDATIONS

(1) That Budget and Performance Panel note the Cabinet Report dated 6 August 2019 and attached appendices.

1.0 INTRODUCTION

1.0 The report attached at **Appendix 1**, presented to Cabinet on 6 August 2019, Budget and Performance Panel are asked to consider the Cabinet report and attachments in line with their Terms of Reference within the Constitution.

CONCLUSION OF IMPACT ASSESSMENT

(including Health & Safety, Equality & Diversity, Human Rights, Community Safety, Sustainability and Rural Proofing): As set out in the relevant appendices.

As set out in the report to Cabinet.

LEGAL IMPLICATIONS

As set out in the relevant appendices.

FINANCIAL IMPLICATIONS

As set out in the relevant appendices.

OTHER RESOURCE IMPLICATIONS, such as Human Resources, Information Services, Property, Open Spaces:

As set out in the relevant appendices.

DEPUTY SECTION 151 OFFICER'S COMMENTS

The report has been written by the Section 151 Officer. The comments of Deputy S151 Officer (Director of Corporate Services) are as follows:

The report provides a summary of the revenue and capital outturns for the 2018/19 financial year. It should also provide Cabinet with a view of the financial health of the authority ahead of the process for setting the budget framework to cover the next four years.

DEPUTY MONITORING OFFICER'S COMMENTS

The Deputy Monitoring Officer has been consulted and has no further comments.

BACKGROUND PAPERS

None.

Contact Officers: Paul Thompson

Chief Finance Officer, Head of Financial

Services & s151 Officer Telephone: 01524 582106

E-mail: pthompson@lancaster.gov.uk



Provisional Revenue, Capital and Treasury Management Outturn 2018/19 6 August 2019

Chief Finance Officer

PURPOSE OF REPORT This report provides summary information regarding the provisional outturn for 2018/19, including treasury management. It also sets out information regarding the carry forward of capital slippage and other matters for Members' consideration.					
Key Decision		Non-Key Decision Officer Referral			
Date of notice of forthcoming key decision N/A					
This report is public.					

RECOMMENDATIONS OF COUNCILLOR WHITEHEAD:

- (1) That the provisional outturn for 2018/19 be endorsed, including the transfers to Reserves and Balances actioned by the Chief Finance Officer and changes to the Reserves Strategy set out in 5.2 and Appendix 5.
- (2) That Cabinet approves the request to carry forward underspent revenue budgets as set out in section 6 and Appendix 6.
- (3) That the requests for capital slippage and the adjustments to reflect accelerated capital spending on projects as set out at Appendix 8 be endorsed, with the Capital Programme being updated accordingly.
- (4) That Cabinet approves the redirection of funding in 2019/20 from the HRA Business Support Reserve for the remodelling of Beck View as set out at section 7.3.
- (5) That the Annual Treasury Management report and Prudential Indicators as set out at Appendix 2 be noted and referred on to Council for information.

1. BACKGROUND

- 1.1. All local authorities have a legal duty to produce annual accounts, in support of openness and accountability. It is pleasing to report that the statutory deadline of 31 May was met and the Statement of Accounts was completed and signed off by the Chief Finance Officer on that date. The audit of accounts by Deloittes is currently underway and for information the draft Statement itself is freely available on the Council's website.
- 1.2. This report provides Cabinet with an update on the provisional outturn, including Treasury Management, and seeks endorsement for certain matters. The Council's financial performance is integral to its service performance overall, which is included elsewhere on this agenda, and Members are advised to consider this report in that context.

2. PROVISIONAL REVENUE OUTTURN: SUMMARY

2.1 A summary of the revenue outturn position for the main service accounts of the Authority is set out below.

General Fund Revenue Outturn

	Original	Working		Variance (Under)/ Over	Appendix 1
Expenditure	Budget	Budget	Actual	Spend	Note
Central Services	1,815	1,815	1,758	(57)	
Environmental Services	5,666	5,645	5,457	(188)	1
Governance Services	1,629	1,724	1,702	(22)	
Health & Housing Services	4,026	4,027	3,711	(316)	2
Office of the Chief Executive	270	299	331	32	
Regeneration & Planning	6,113	6,285	6,531	246	3
Resources	1,119	1,109	1,276	167	4
Other Corporate Income & Expenditure Item	(4,434)	(4,700)	(5,209)	(509)	5
Net Revenue Expenditure	16,204	16,204	15,557	(647)	

- 2.2 After allowing for various year-end adjustments, there has been a net underspending of £647K against the Original Budget for 2018/19 which has been transferred into the General Fund unallocated reserve
- 2.3 The underspending represents 4.0% of the Council's net revenue budget (2017/18 comparative: £399K underspend, 2.5% of budget) or 7.1% of the council tax requirement. If compared with the Council's gross budget, however, which is in the region of £100M+, the level of net underspending is less than 1%
- 2.4 Details of the significant variances is provided at **Appendix 1**.

3. TREASURY MANAGEMENT

3.1 We are required by statute to report our annual treasury management performance. This report is attached at **Appendix 2** and sets out the performance of treasury operations for 2018/19. The Council's treasury operations are conducted in accordance with its annual Treasury Management Strategy, which was approved by Council. This document identifies the investment and borrowing policies of the Council specifying various criteria for investment counterparties, maximum duration and the amount of investments together with the framework for any future borrowing.

3.2 Investments

3.2.1 In 2018/19 the Council had a comparatively low risk to investments. The average daily amount invested reduced slightly to £34.62M (£34.71M 2017/18) with short term investments at 31 March 2019 totalling £25.11M (£25.10M 2017/18). The overall return on investments was £211K at an average interest rate of 0.61% (£113K and 0.33% 2017/18).

3.3 **Borrowing**

3.3.1 The Council did not incur any short term, or long term borrowing during 2018/19. Total long term debt at 31 March 2019 amounted to £62.13M (£63.17M 2017/18) all of which relates to PWLB borrowing. A further £1.04M is included within short term liabilities as payment falls due within 12 months.

4 HOUSING REVENUE ACCOUNT (HRA)

4.1 A summary of the HRA provisional outturn is included at **Appendix 3.** Discounting any notional and presentational variances, the main items of interest are as follows:

	£000
Repairs & Maintenance costs	72
Reduced contribution to the Bad Debt Provision	(107)
Increased Rental Income from tenants	(143)
Reduced use of Reserves	258
Net reduction in Capital funded from Revenue	(410)
Other minor variances	(38)
	(368)

- 4.2 The Councils Housing Voids Team achieved a reduction in average empty property re-let time from 66 days to 26 days, due to a combination of reduced volumes and faster turnaround. This has realised a decrease in void rent loss from 2.6% to 1.5% equating to £143K additional rental income in 2018/19.
- 4.3 At outturn the HRA's financial standing still remains sound. As at 31 March its Balances stood at £10.537M, this being £458K higher than budgeted. A summary of all its Balances & Reserves is included at **Appendix 4**.

5 USABLE RESERVES AND BALANCES

- 5.1 The General Fund net underspending of £647K has been transferred into Balances. This means that as at 31 March 2019 General Fund Balances amounted to £5.714M, and the overall level of Usable Revenue Reserves £20.566M (2017/18 £16.936M). Further details of this work and analysis of the Council's Reserves is provided at **Appendix 5**.
- 5.2 Work is currently being undertaken with Cabinet to review the Council's Reserves policy in order to ensure it fully supports and clearly aligns with its ambitions and priorities. Paragraph 10 in **Appendix 5** outlines a number of changes to the future use of Reserves. These include the completion of a business case template setting out specific plans for the use of Reserve, likely outcomes from investment including social value and crucially the link to the Council's key ambitions and strategies. It also proposes that Reserves are assigned to Portfolio Holders who sign off on all reserve allocations. Monitoring of Reserve use will be incorporated into the emerging performance, project and financial monitoring framework.
- 5.3 It is also recommended that the Business Rates Reserve and Budget Support Reserve be opened for bids which support economic prosperity and Funding the Future projects respectively.

6 CARRY FORWARD OF UNDERSPENDINGS AND OVERSPENDINGS

- 6.1 Under the financial strategy, provisions exists to adjust budgets between years by carrying forward under or over spendings. These arrangements help to:
 - provide some flexibility in delivering the Council's stated objectives
 - remove the incentive to spend up budgets unnecessarily by year end, and

- promote good financial management.
- 6.2 With regard to the carry forward of revenue underspends, there are two specific requests totalling £38,800, for Cabinet to consider which are detailed at **Appendix 6**
- 6.3 With regard to overspendings, arrangements require that
 - any overspending on any expenditure budget, or shortfall on any income budget, under the control of a Director (or their nominated representative) will be automatically carried forward to the following year as part of the closure of accounts process except where the relevant Director and the S151 Officer agree that it does not make operational sense to do so, or where the overspending is trifling in value.
 - The S151 Officer will report to Cabinet on overspendings and their treatment as part of year-end reporting. Such reporting will also include the reasons for any overspends occurring and details of any actions taken to prevent the situation recurring.

7 CAPITAL OUTTURN

7.1 **Appendix 7** includes a provisional capital expenditure and financing statement for the year, which is summarised in the following tables:

Capital Expenditure

SERVICE	2018/19 Gross Budget £000's	2018/19 Expenditure £000's	C Variance Against Budget Overspend/ (Underspend) £000's	(Slippage) or accelerated expenditure £000's	Final Over or (Underspend)
02111102	2000		(B-A)	2000	(C-D)
Environmental Services	912	899	(13)	(4)	(9)
Health and Housing	2,850	2,576	(274)	(273)	(1)
Regeneration and Planning	2,774	3,026	252	274	(22)
Resources	777	644	(133)	(146)	13
Development Pool	132	124	(8)	(8)	0
Total General Fund Programme	7,445	7,269	(176)	(157)	(19)
Housing Revenue Account	4,421	3,987	(434)	(68)	(366)
Total Council Capital Programme	11,866	11,256	(610)	(225)	(385)

Capital Financing

SERVICE	Grants & Contributions £000's	Earmarked Reserves £000's		Capital Receipts £000's	Unsupported Borrowing £000's	Major Repairs Allowance £000's	Total
Environmental Services	44	105	12	0	738	0	899
Health and Housing	2369	184	0	0	23	0	2,576
Regeneration and Planning	2,420	294	1	0	435	0	3,150
Resources	0	203	0	0	441	0	644
Development Pool	0	0	0	0	0	0	0
Total General Fund Financing	4,833	786	13	0	1,637		7,269
Housing Revenue Account	25	141	509	334	0	2,978	3,987
Total Financing	4,858	927	522	334	1,637	2,978	11,256

7.2 Capital Slippage

7.2.1 Details of individual slippage requests from services have been received, a schedule of which is attached at **Appendix 8**. In considering these, Cabinet is asked to note that many of the associated capital schemes are already underway and expenditure may already have been incurred in this year – the actual carry forward of slippage can be a formality.

7.3 Change to Future Programme

- 7.3.1 A growth bid was approved as part of the 2018/19 budget process to convert a redundant shop into a flat at Beech Avenue. The scheme was to be funded from the HRA Business Support Reserve but did not go ahead as planned. Officers are now wishing to redirect this capital allocation to the remodelling of the warden's property at Beck View sheltered scheme, similar to the remodelling which has just been completed at Altham Walk.
- 7.3.2 This report now seeks the approval by Cabinet to redirect of funding in 2019/20 from the HRA Business Support Reserve for the remodelling of Beck View.

8 DETAILS OF CONSULTATION

8.1 As reflected above, the statutory arrangements regarding the public's rights in relation to the accounts provide for a fixed 30 working day period, which commenced on 3rd June for this year.

9 OPTIONS AND OPTIONS ANALYSIS

- 9.1 The Council has a legal requirement to ensure that its expenditure is fully funded and to produce accounts in accordance with proper accounting practice. In addition, the Prudential Indicators are a statutory requirement linked to the budgetary framework. For these aspects, therefore, there are no alternative options for Cabinet to consider. Members are being asked to endorse certain actions taken by the Chief Finance Officer, and Cabinet should consider whether it has sufficient information to do so or whether it requires any further justification.
- 9.2 The report requests Cabinet to consider a number of revenue overspending, capital slippage and other budget adjustment matters. The framework for considering these is set out in the report but basically Cabinet may:
 - Endorse any number of the items / requests, in full or part.
 - Refuse various requests and if commitments have already been incurred, require alternative funding options to be identified. Cabinet should note, however, that this may impact on other areas of service delivery.
 - o Request further information regarding them, if appropriate.

10 OFFICER PREFERRED OPTION AND JUSTIFICATION

10.1 The Officer preferred options are as set out in the recommendations, on the assumption that Members continue to support their previously approved spending plans.

11 CONCLUSION

11.1 Although the General Fund budget and associated Government funding reduced again in 2018/19, the Council continued to manage the financial pressures well and it has again improved the Fund's overall financial standing as at 31 March 2019. Similarly, the HRA's standing is currently sound. Although various actions have been outlined in the report, there are no wholly new matters arising that have not previously been reported or highlighted in some form, and this should give some comfort with regard to the adequacy of the Council's financial planning and monitoring arrangements.

The Outturn and Statement of Accounts report on all the financial resources generated and/or used by the Council in providing services or undertaking other activities under the Policy Framework.

CONCLUSION OF IMPACT ASSESSMENT

(including Health & Safety, Equality & Diversity, Human Rights, Community Safety, HR, Sustainability and Rural Proofing)

None directly identifiable, due to the high level nature of this report.

LEGAL IMPLICATIONS

There are no legal implications directly arising.

FINANCIAL IMPLICATIONS

As set out in the report

OTHER RESOURCE IMPLICATIONS

Human Resources / Information Services / Property / Open Spaces:

References and any related implications are contained within the report and related appendices.

DEPUTY SECTION 151 OFFICER'S COMMENTS

The report has been written by the Section 151 Officer. The comments of Deputy S151 Officer (Director of Corporate Services) are as follows:

The report provides a summary of the revenue and capital outturns for the 2018/19 financial year. It should also provide Cabinet with a view of the financial health of the authority ahead of the process for setting the budget framework to cover the next four years

MONITORING OFFICER'S COMMENTS

The Monitoring Officer has been consulted and has no further comments

BACKGROUND PAPERS	Contact Officers: Paul Thompson			
None.	Chief Finance Officer, Head of Financial			
None.	Services & s151 Officer			
	Telephone: 01524 582603			
	E-mail: pthompson@lancaster.gov.uk			
	Ref:			

Appendix 1: General Fund Revenue Outturn

General Fund Revenue Outturn as at 31st March 2019

A summary of the revenue outturn position for the main service accounts of the Authority is set out in the table below.

Expenditure	Original Budget	Working Budget	Actual	Variance (Under)/ Over Spend	Appendix 1 Note
Central Services	1,815	1,815	1,758	(57)	
Environmental Services	5,666	5,645	5,457	(188)	1
Governance Services	1,629	1,724	1,702	(22)	
Health & Housing Services	4,026	4,027	3,711	(316)	2
Office of the Chief Executive	270	299	331	32	
Regeneration & Planning	6,113	6,285	6,531	246	3
Resources	1,119	1,109	1,276	167	4
Other Corporate Income & Expenditure Item	(4,434)	(4,700)	(5,209)	(509)	5
Net Revenue Expenditure	16,204	16,204	15,557	(647)	

Note1 Environmental Services

Car Parking Income (£179K above forecast)

The base budget was projected prior to February 2018 and doesn't include a favourable outturn of £48K for 2017/18. Explanations for the remaining additional income include increased numbers of festivals in the district and a general upturn in parking levels which has continued since the opening of the bypass.

Vehicle Repairs & Maintenance (£93K overspend)

Overspend has been incurred due to increased maintenance requirements. Further work will take place in 2019/20 to profile forecast maintenance budgets using actual information from previous years to optimise the vehicle replacement programme

Garden Waste Subscriptions (£55K below forecast)

The number of subscriptions dropped by 5.6% however the additional capacity generated was utilised to absorb the impact of new residential developments across the district which has contributed to delaying a new collection round scheduled for April 2019. Prices have been frozen for 2019/20 in order to protect the client base.

Waste Collection Salaries (£53K above forecast staff turnover)

Usually an area of high staff turnover, the target of £93K wasn't achieved due to vastly improved retention rates.

Note 2. Health & Housing

DFG Admin Fee Income (£137K underspend)

The capital DFG grant has been increasing year on year and for 2018/19 was £1.97M. Grants are allocated and an 18% admin fee is levied. More money has meant an increased number of grant allocations and a subsequent rise in admin fee income. There is some offset to staff overtime, agency costs and IT equipment to deal with the extra volume of work.

HMO Income (£74K underspend)

New HMO legislation from October 2018 resulted in 100+ additional properties for licensing resulting in an additional £74K income. The licences are for 5 years so this will be an exceptional year and it is expected to peak again in 2023/24.

Salt Ayre SPA and Health & Fitness (£96K underspend)

Problems recruiting to and retaining posts including the SPA manager post has resulted in savings. New staffing structure recently implemented is working well and improved performance has been noticed now the new team is established. Gym membership numbers continue to rise following the development and the marketing of the new offer with £33K additional income. This, coupled with savings from the vacant gym manager post, now restructured, has returned the net saving.

Salt Ayre Management & Administration (£80K overspend)

During the 2018/19 budget process, estimates provided by an external company were used by Property Services to reduce the electricity budgets based on expected savings made from the repair of the air handling unit at Salt Ayre. Whilst the centre continues to be as efficient as it can with all utilities, the returned savings have not been as high as expected resulting in a £50K overspend on electricity. In addition to this a rates revaluation has been completed at Salt Ayre which has increased by £30K.

Note 3 Regeneration & Planning

Development Management (£228K overspend)

An increase in non-fee earning work and reduced level of staffing to carry out building control fee earning work has resulted in an underachievement of income of £35K. Development control has had unforeseeable court costs and appeals in year to the value of £44K. Pre-app and planning fee income has seen a steady decrease in year, potentially due to Brexit uncertainty, with an underachievement of income of £191K.

Economic Development (£81K underspend)

Vintage and Light Up Lancaster, despite the best efforts of officers, have been unable to achieve the full savings target of £22K leaving an overspend of £19K. Economic Initiatives have incurred a £69K underspend due to delays in administering spend. New staff/structure now in place and a carry forward request of £29K has been submitted and will offset the underspend.

Regeneration (£216K underspend)

Engineers R&M budgets are both reactive and planned. Reactive jobs have been lower than estimated and some planned work delayed. This, along with lower capital salary charges and consultancy costs that will be delayed into 2019/20, have resulted in an underspend of £122K. Neighbourhood Planning consultancy expenditure £43K is likely to be delayed into 2019/20.

Service Support (£52K overspend)

Salary turnover target not achieved due to savings being used for interim cover which have out-turned higher than previously estimated.

Note 4 Resources

Net cost of Housing Benefits Grants (£183K overspend)

There was a reduction in 2018/19 in Housing Benefit Overpayment Recoveries of £285K as the number of claimants and overpayments reduced as more people move across to Universal Credit leaving a net cost of £183K after net spend on benefits awarded and in year overpayments are taken into account.

Reduction in Court Costs Income (£163K overspend)

Difficult to budget for Council Tax/NNDR Court Cost income as numbers of court cases can vary quite significantly year on year and estimates are based on previous years' numbers. 2018/19 was based on a large number of cases which didn't materialise.

Reduced Repairs & Maintenance Expenditure (£90K underspend)

As the Building Condition Works Programme draws to a close, and a lot of the essential upgrade works completed to the Councils buildings, the amount spent on one off repairs has reduced again. The budgets have been cut back in recent years and will be assessed going forward again to ensure that the correct level of funding is available for the routine maintenance and one-off repairs.

Resources Staffing (£116K underspend)

There have been two vacant Customer Service posts that haven't, and are unlikely to be, filled (subject to any service restructures) leading to a saving of £41K. Staff savings during the year in all Resources areas including Financial Services, Audit and Property Services totalled £75K.

Note 5 Other Corporate Income & Expenditure

Additional Government Income (£112k underspend)

Additional unanticipated income for received towards the end of the year in respect of Brexit preparations (£18k) and returned Business Rates levy (£88k).

Reduced Minimum Revenue Provision (£104k underspend)

Minimum Revenue Provision budgets are calculated in accordance with anticipated capital expenditure and borrowing. A lower than anticipated spend reflects lower levels of capital expenditure and therefore the need to borrow.

<u>Direct Revenue Funding of Capital (£486k underspend)</u>

Delays in some capital schemes have resulted in lower than anticipated revenue funding of capital schemes,

Appendix 2

Annual Treasury Management Report 2018/19

For Noting by Cabinet 6 August 2019

Annual Treasury Management Review 2018/19

Purpose

The Council is required by regulations issued under the Local Government Act 2003 to produce an annual treasury management review of activities and the actual prudential and treasury indicators for 2018/19. This report meets the requirements of both the CIPFA Code of Practice on Treasury Management (the Code) and the CIPFA Prudential Code for Capital Finance in Local Authorities (the Prudential Code).

During 2018/19 the minimum reporting requirements were that the full Council should receive the following reports:

- an annual treasury strategy in advance of the year (Council 28 February 2018)
- a mid-year (minimum) treasury update report (non compliant)
- an annual review following the end of the year describing the activity compared to the strategy (this report).

In addition, Members have received quarterly treasury management update reports on which were presented to Cabinet and Budget and Performance Panel.

The regulatory environment places responsibility on members for the review and scrutiny of treasury management policy and activities. This report is, therefore, important in that respect, as it provides details of the outturn position for treasury activities and highlights compliance with the Council's policies previously approved by members.

The Council confirms that it has complied with the requirement under the Code to give prior scrutiny (by Budget and Performance Panel) to all of the above treasury management reports before they were reported to the full Council. (non compliant)

Introduction and Background

This report summarises the following:-

- Capital activity during the year;
- Impact of this activity on the Council's underlying indebtedness (the Capital Financing Requirement);
- The actual prudential and treasury indicators;
- Overall treasury position identifying how the Council has borrowed in relation to this indebtedness, and the impact on investment balances;
- Summary of interest rate movements in the year;
- · Detailed debt activity; and
- Detailed investment activity.

1. The Council's Capital Expenditure and Financing 2018/19

The Council undertakes capital expenditure on long-term assets. These activities may either be:

- financed immediately through the application of capital or revenue resources (capital receipts, capital grants, revenue contributions etc.), which has no resultant impact on the Council's borrowing need; or
- if insufficient financing is available from the above sources, or a decision is taken not to apply such resources, the capital expenditure will give rise to a borrowing need (also referred to as "unfinanced", within the tables and sections below).

The actual capital expenditure forms one of the required prudential indicators. The table below shows the actual capital expenditure and how this was financed.

General Fund (GF) £M	2017/18 Actual	2018/19 Estimate	2018/19 Actual
Capital expenditure	11.64	11.40	7.27
Financed in year	(7.23)	(6.51)	(5.67)
Unfinanced capital expenditure (i.e. reliant on an increase in underlying borrowing need)	4.41	4.89	1.60

HRA £M	2017/18 Actual	2018/19 Estimate	2018/19 Actual
Capital expenditure	4.03	4.42	3.99
Financed in year	(4.03)	(4.42)	(3.99)
Unfinanced capital expenditure (i.e. reliant on an increase in underlying borrowing need)	0.00	0.00	0.00

2. The Council's Capital Financing Requirement 2018/19

The Council's underlying need to borrow for capital expenditure is termed the Capital Financing Requirement (CFR). This figure is a gauge of the Council's indebtedness. The CFR results from the capital activity of the Council and resources used to pay for the capital spend. It represents the 2018/19 unfinanced capital expenditure (see above table), and prior years' net or unfinanced capital expenditure which has not yet been paid for by revenue or other resources.

Part of the Council's treasury activities is to address the funding requirements for this borrowing need. Depending on the capital expenditure programme, the treasury function organises the Council's cash position to ensure that sufficient cash is available to meet the capital plans and cash flow requirements. This may be sourced through borrowing from external bodies (such as the Government, through the Public Works Loan Board [PWLB] or the money markets), or utilising temporary cash resources within the Council.

Reducing the CFR – the Council's (non HRA) underlying borrowing need (CFR) is not allowed to rise indefinitely. Statutory controls are in place to ensure that capital assets are broadly charged to revenue over the life of the asset. The Council is required to

make an annual revenue charge, called the Minimum Revenue Provision – MRP, to reduce the CFR. This is effectively a repayment of the non-Housing Revenue Account (HRA) borrowing need (there is no statutory requirement to reduce the HRA CFR). This differs in purpose from other treasury management arrangements, which ensure that cash is available to meet capital commitments. External debt can also be borrowed or repaid at any time, but this does not change the CFR.

The total CFR can also be reduced by:

- the application of additional capital financing resources (such as unapplied capital receipts); or
- charging more than the statutory revenue charge (MRP) each year through a Voluntary Revenue Provision (VRP).

The Council's 2018/19 MRP Policy (as required by CLG Guidance) was approved as part of the Treasury Management Strategy Report for 2018/19 on 28 February 2018.

The Council's CFR for the year is shown below, and represents a key prudential indicator. No borrowing is actually required against these schemes, however, as cash supporting the Council's reserves, balances and cash flow has been used as an interim measure.

CFR (£M): General Fund	31 March 2018 Actual	31 March 2019 Estimate	31 March 2019 Actual
Opening balance	40.62	46.69	43.61
Add unfinanced capital expenditure (as above)	4.41	4.89	1.60
Less MRP	(1.38)	(1.77)	(1.66)
Less finance lease repayments	(0.04)	0.00	0.00
Closing balance	43.61	49.81	43.55

CFR (£M): HRA	31 March 2018 Actual	31 March 2019 Estimate	31 March 2019 Actual
Opening balance	41.45	39.37	40.39
Add unfinanced capital expenditure (as above)	0.00	0.00	0.00
Less Debt Repayment	(1.06)	(1.04)	(1.06)
Closing balance	40.39	38.33	40.33

CFR (£M): Combined	31 March 2018 Actual	31 March 2019 Estimate	31 March 2019 Actual
Opening balance	82.07	86.06	84.00
Add unfinanced capital expenditure (as above)	4.41	4.89	1.60
Less Debt Repayment, Finance Leases and MRP	(2.47)	(2.81)	(2.72)
Closing balance	84.01	88.14	82.88

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Borrowing activity is constrained by prudential indicators for net borrowing and the CFR, and by the authorised limit.

Gross borrowing and the CFR - in order to ensure that borrowing levels are prudent over the medium term and only for a capital purpose, the Council should ensure that its gross external borrowing does not, except in the short term, exceed the total of the capital financing requirement in the preceding year (2017/18) plus the estimates of any additional capital financing requirement for the current (2018/19) and next two financial years. This essentially means that the Council is not borrowing to support revenue expenditure. This indicator allowed the Council some flexibility to borrow in advance of its immediate capital needs in 2018/19. The table below highlights the Council's gross borrowing position against the CFR. The Council has complied with this prudential indicator.

£M	31 March 2018 Actual	31 March 2019 Estimate	31 March 2019 Actual
Gross borrowing position	64.21	63.13	62.13
CFR	84.00	86.06	82.88

The authorised limit - the authorised limit is the "affordable borrowing limit" required by s3 of the Local Government Act 2003. Once this has been set, the Council does not have the power to borrow above this level. The table below demonstrates that during 2018/19 the Council has maintained gross borrowing within its authorised limit.

The operational boundary – the operational boundary is the expected borrowing position of the Council during the year. Periods where the actual position is either below or over the boundary are acceptable subject to the authorised limit not being breached.

Actual financing costs as a proportion of net revenue stream - this indicator identifies the trend in the cost of capital (borrowing and other long term obligation costs net of investment income) against the net revenue stream.

	2018/19 Actual
Authorised limit	£102.00M
Maximum gross borrowing position	£64.21M
Operational boundary	£86.06M
Average gross borrowing position	£63.86M
Financing costs as a proportion of net revenue stream - GF	17.00%
Financing costs as a proportion of net revenue stream - HRA	21.26%

3. Treasury Position as at 31 March 2019

The Council's debt and investment position is administered to ensure adequate liquidity for revenue and capital activities, security for investments and to manage risks within all treasury management activities. Procedures and controls to achieve these objectives are well established both through member reporting detailed in the summary, and through officer activity detailed in the Council's Treasury Management Practices. At the end of 2018/19 the Council's treasury position was as follows:

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DEBT PORTFOLIO	31 March 2018 Principal £M	Average	Average Life yrs	31 March 2019 Principal £M	Average Rate %	Average Life yrs
Fixed rate funding:						
PWLB	64.21	4.64	35	63.17	4.66	34
Total debt	64.21			63.17		
CFR	84.01			82.88		
Over / (under) borrowing	(19.80)			(20.76)		

The loan repayment schedule is as follows:

	31 March 2019 Actual £M
Under 12 months	1.04
12 months and within 24 months	1.04
24 months and within 5 years	3.12
5 years and within 10 years	5.20
10 years and within 20 years	5.20
20 years and within 30 years	8.35
More than 30 years	39.22

All investments were placed for under one year.

INVESTMENT PORTFOLIO	31 March 2018 £M	31 March 2018 %	31 March 2019 £M	31 March 2019 %
Money Market Funds	8.10	32.27	4.11	16.37
Other Local Authorities	17.00	67.73	21.00	83.63
Total investments	25.10		25.11	

The average rate of interest payable on PWLB debt in 2018/19 was 4.66%. A total of £2.98M interest was incurred during the year, of which £1.83M was recharged to the HRA.

Interest Pavable

miorest rayable	
	2018/19
Estimate	£2.98M
Actual	£2.98M

Prudential Indicators also provide exposure limits that identify the maximum limit for variable / fixed interest rate exposure, based upon the debt position. The table below shows that the outturn position was within the limits set by Members at the beginning of the year. The Council currently only has fixed interest rate debt, although again this could change in future if market conditions warrant or facilitate it.

Fixed/Variable rate limits

	Prudential Indicator (%)	Actual (%)
Fixed Rate	100	100
Variable Rate	30	0

4. The Strategy for 2018/19

Investment returns remained low during 2018/19. The expectation for interest rates within the treasury management strategy for 2018/19 was that the Bank Rate would rise from 0.50% to 0.75%. Continued uncertainty in the aftermath of the 2008 financial crisis promoted a cautious approach, whereby investments would continue to be dominated by low counterparty risk considerations, resulting in relatively low returns compared to borrowing rates.

5. The Economy and Interest Rates (supplied by Link Asset Services)

At the start of 2018/19, and after UK GDP growth had proved disappointingly weak in the first few months of 2018, the expectation for the timing of this increase was pushed back from May to August 2018. Investment interest rates were therefore on a gently rising trend in the first half of the year after April, in anticipation that the MPC would raise the Bank Rate in August. This duly happened at the MPC meeting on 2 August 2018.

It was not expected that the MPC would raise the Bank Rate again during 2018/19 after August in view of the fact that the UK was entering into a time of major uncertainty with Brexit due in March 2019.

Investment rates were little changed during August to October but rose sharply after the MPC meeting of 1 November was unexpectedly hawkish about their perception of building inflationary pressures, particularly from rising wages. However, weak GDP growth data after December, plus increasing concerns generated by Brexit, resulted in investment rates falling back again.

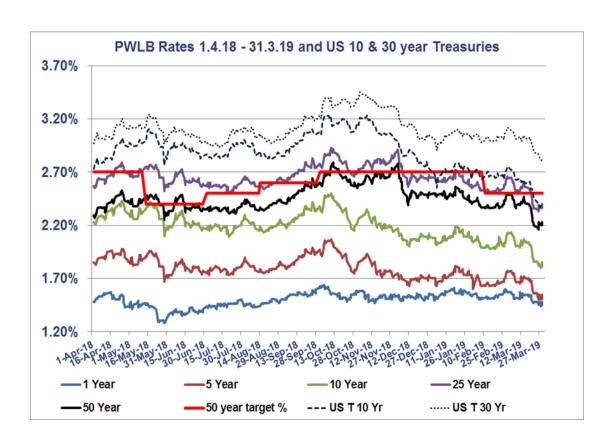
6. Borrowing Strategy and Control of Interest Rate Risk

During 2018/19, the Council maintained an under-borrowed position. This meant that the capital borrowing need, (the Capital Financing Requirement set out in paragraph 2), was not fully funded with loan debt. This strategy was prudent as investment returns were low and minimising counterparty risk on placing investments also needed to be considered.

The policy of avoiding new borrowing by running down spare cash balances, has served well over the last few years. However, this was kept under review to avoid incurring higher borrowing costs in the future when the authority may not be able to avoid new borrowing to finance capital expenditure

Interest rate forecasts expected only gradual rises in medium and longer term fixed borrowing rates during 2018/19 and the two subsequent financial years.

PWLB borrowing rates - the graph and table for PWLB rates below show, for a selection of maturity periods, the average borrowing rates, the high and low points in rates, spreads and individual rates at the start and the end of the financial year.



	1 Year	5 Year	10 Year	25 Year	50 Year
02/04/2018	1.48%	1.85%	2.23%	2.57%	2.29%
29/03/2019	1.48%	1.55%	1.85%	2.40%	2.23%
Low	1.28%	1.50%	1.80%	2.33%	2.16%
Date	29/05/2018	26/03/2019	28/03/2019	26/03/2019	26/03/2019
High	1.64%	2.07%	2.50%	2.93%	2.79%
Date	04/10/2018	10/10/2018	10/10/2018	10/10/2018	12/10/2018
Average	1.50%	1.80%	2.20%	2.66%	2.47%

7. Borrowing Outturn for 2018/19

Borrowing

No actual borrowing was undertaken during the year.

Rescheduling

No rescheduling was done during the year as the average 1% differential between PWLB new borrowing rates and premature repayment rates made rescheduling unviable.

8. Investment Outturn for 2018/19

Investment Policy – the Council's investment policy is governed by MHCLG investment guidance, which has been implemented in the annual investment strategy approved by the Council on 28 February 2018. This policy sets out the approach for choosing investment counterparties, and is based on credit ratings provided by the three main credit rating agencies, supplemented by additional market data (such as rating outlooks, credit default swaps, bank share prices etc.).

The investment activity during the year conformed to the approved strategy, and the Council had no liquidity difficulties.

Resources – the Council's cash balances comprise revenue and capital resources and cash flow monies. The Council's core cash resources comprised as follows:

Balance Sheet Resources (£M)	General Fund		HRA		TOTAL		
	31/03/18	31/03/19	31/03/18	31/03/19	31/03/18	31/03/19	
Balances	5.07	5.71	2.02	2.24	7.09	7.95	
Earmarked reserves	11.87	14.84	10.56	10.54	22.43	25.38	
Provisions	0.58	4.04	0.00	0.00	0.58	4.04	
Working Capital	12.20	6.88	2.62	2.30	14.82	9.18	
Total	29.72	31.47	15.20	15.08	44.91	46.55	
Amount Over/(Under) Borrowed						(20.76)	
Baseline Investment Balances						25.79	
Actual Investment Balances						25.11	

Investments held by the Council - the Council maintained an average investment balance of £34.7M of internally managed funds. The average rate of interest earned for the year as a whole was 0.61%. As the Base Rate and 3 Month LIBID increased part of the way through both 2017/18 and 2018/19, the weighted average rate of interest being earned on the investment portfolio at the end of both years is also given. These rates are compared to the base rate and average 3-month LIBID rate at the end of the year.

	2017/18	2018/19
Lancaster CC Investments full year	0.33%	0.61%
Lancaster CC Investments weighted average at 31 March	0.45%	0.87%
Base Rate	0.50%	0.75%
3 Month LIBID	0.45%	0.67%

The actual interest earned in 2018/19 was £215K.

10. Other Risk Management Issues

Many of the risks in relation to treasury management are managed through the setting and monitoring of performance against the relevant Prudential and Treasury Indicators and the approved Investment Strategy, as discussed above.

The Authority's Investment Strategy is designed to engineer risk management into investment activity by reference to credit ratings and the length of deposit to generate a pool of counterparties, together with consideration of other creditworthiness information to refine investment decisions. The Council is required to have a strategy is required under the CIPFA Treasury Management Code, the adoption of which is another Prudential Indicator. The strategy for 2018/19 complied with the latest Code of Practice (December 2017) and relevant Government investment guidance.

11. Conclusion

The Council's treasury activities were in line with its approved policies and strategies. With respect to investments, some longer fixed term investments were placed with other Local Authorities which helped to increase the average yield for the year. Given the Bank Rate, investment returns inevitably remain low and there is little that can be done to improve prospects in the current economic situation.

LANCASTER CITY COUNCIL TREASURY MANAGEMENT POLICY STATEMENT

Last reported to Council on 28 February 2018

This reflects the revised CIPFA Treasury Management Code of Practice (Code updated in 2017).

1. This organisation defines its treasury management activities as:

"The management of the authority's investments and cash flows, its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks".

- 2. This organisation regards the successful identification, monitoring and control of risk to be the prime criteria by which the effectiveness of its treasury management activities will be measured. Accordingly, the analysis and reporting of treasury management activities will focus on their risk implications for the organisation and any financial instruments entered into to manage these risks.
- 3. This organisation acknowledges that effective treasury management will provide support towards the achievement of its business and service objectives. It is therefore committed to the principles of achieving value for money in treasury management, and to employing suitable comprehensive performance measurement techniques, within the context of effective risk management.

Treasury Management Glossary of Terms

- Annuity method of repaying a loan where the payment amount remains uniform
 throughout the life of the loan, therefore the split varies such that the proportion of the
 payment relating to the principal increases as the amount of interest decreases.
- CIPFA the Chartered Institute of Public Finance and Accountancy, is the professional body for accountants working in Local Government and other public sector organisations, also the standard setting organisation for Local Government Finance.
- Call account instant access deposit account.
- **Counterparty** an institution (e.g. a bank) with whom a borrowing or investment transaction is made.
- Credit Rating is an opinion on the credit-worthiness of an institution, based on judgements about the future status of that institution. It is based on any information available regarding the institution: published results, Shareholders' reports, reports from trading partners, and also an analysis of the environment in which the institution operates (e.g. its home economy, and its market sector). The main rating agencies are Fitch, Standard and Poor's, and Moody's. They currently analyse credit worthiness under four headings (but see changes referred to in the strategy):
 - **Short Term Rating** the perceived ability of the organisation to meet its obligations in the short term, this will be based on measures of liquidity.
 - Long Term Rating the ability of the organisation to repay its debts in the long term, based on opinions regarding future stability, e.g. its exposure to 'risky' markets.
 - Individual/Financial Strength Rating a measure of an institution's soundness on a stand-alone basis based on its structure, past performance and credit profile.
 - **Legal Support Rating** a view of the likelihood, in the case of a financial institution failing, that its obligations would be met, in whole or part, by its shareholders, central bank, or national government.

The rating agencies constantly monitor information received regarding financial institutions, and will amend the credit ratings assigned as necessary.

- **DMADF** and the **DMO** The DMADF is the 'Debt Management Account Deposit Facility'; this is highly secure fixed term deposit account with the Debt Management Office (DMO), part of Her Majesty's Treasury.
- **EIP** Equal Instalments of Principal, a type of loan where each payment includes an equal amount in respect of loan principal, therefore the interest due with each payment reduces as the principal is eroded, and so the total amount reduces with each instalment.
- Gilts the name given to bonds issued by the U K Government. Gilts are issued bearing
 interest at a specified rate, however they are then traded on the markets like shares and
 their value rises or falls accordingly. The Yield on a gilt is the interest paid divided by the
 Market Value of that gilt.

E.g. a 30 year gilt is issued in 1994 at £1, bearing interest of 8%. In 1999 the market value of the gilt is £1.45. The yield on that gilt is calculated as 8%/1.45 = 5.5%. See also PWLB.

- LIBID The London Inter-Bank Bid Rate, the rate which banks would have to bid to borrow funds from other banks for a given period. The official rate is published by the Bank of England at 11am each day based on trades up to that time.
- LIBOR The London Inter-Bank Offer Rate, the rate at which banks with surplus funds are offering to lend them to other banks, again published at 11am each day.
- Liquidity Relates to the amount of readily available or short term investment money
 which can be used for either day to day or unforeseen expenses. For example Call
 Accounts allow instant daily access to invested funds.
- **Maturity** Type of loan where only payments of interest are made during the life of the loan, with the total amount of principal falling due at the end of the loan period.
- Money Market Fund (MMF) Type of investment where the Council purchases a share
 of a cash fund that makes short term deposits with a broad range of high quality
 counterparties. These are highly regulated in terms of average length of deposit and
 counterparty quality, to ensure AAA rated status.
- Policy and Strategy Documents documents required by the CIPFA Code of Practice on Treasury Management in Local Authorities. These set out the framework for treasury management operations during the year.
- Public Works Loans Board (PWLB) a central government agency providing long and short term loans to Local Authorities. Rates are set daily at a margin over the Gilt yield (see Gilts above). Loans may be taken at fixed or variable rates and as Annuity, Maturity, or EIP loans (see separate definitions) over periods of up to fifty years. Financing is also available from the money markets, however because of its nature the PWLB is generally able to offer better terms.
- Link Asset Services Link Asset Services are the City Council's Treasury Management advisors. They provide advice on borrowing strategy, investment strategy, and vetting of investment counterparties, in addition to ad hoc guidance throughout the year.
- Yield see Gilts

Members may also wish to make reference to *The Councillor's Guide to Local Government Finance*.

HOUSING REVENUE ACCOUNT OUTTURN 2018/19

For Consideration by Cabinet 6 August 2019

	Original Budget £	Actual £	Variance £	Adjusted Variance £
INCOME			(Favourable) / Adverse	(Favourable) / Adverse
Rental Income - Council Housing	(13,336,700)	(13,479,760)	(143,060)	(143,060)
Rental Income - Other (Shops and Garages etc.)	(282,500)	(255,361)	27,139	27,139
Charges for Services & Facilities	(1,496,600)	(1,496,813)	(213)	(213)
Grant Income	(7,700)	(7,736)	(36)	(36)
Contributions from General Fund	(103,200)	(104,227)	(1,027)	(1,027)
Total Income	(15,226,700)	(15,343,896)	(117,196)	(117,196)
EXPENDITURE				
Repairs & Maintenance	5,097,500	5,192,027	94,527	94,527
Supervision & Management	3,155,000	3,375,381	220,381	(115,763)
Rents, Rates & Insurance	212,700	179,170	(33,530)	(33,530)
Contribution to Provision for Bad and Doubtful Debts	181,800	74,696	(107,104)	(107,104)
Depreciation & Impairment of Fixed Assets	2,601,200	6,812,345	4,211,145	415,335
Debt Management Costs	1,100	0	(1,100)	(1,100)
Total Expenditure	11,249,300	15,633,620	4,384,320	252,366
NET COST OF HRA SERVICES	(3,977,400)	289,724	4,267,124	135,170
Capital Grants and Contributions Receivable	(2,000)	(24,829)	(22,829)	(22,829)
Interest Payable & Similar Charges	1,883,700	1,878,277	(5,423)	(5,423)
Premiums & Discounts from Earlier Debt Rescheduling	0	0	0	0
Interest & Investment Income	0 (76,600)	0 (70,032)	0 6,568	0 6,568
	_	· ·	6,568	6,568
Interest & Investment Income	(76,600)	(70,032)	6,568	6,568
Interest & Investment Income Pensions Interest Costs & Expected Return on Pensions Assets	(76,600) 169,400	(70,032) 360,420	6,568 191,020	6,568
Interest & Investment Income Pensions Interest Costs & Expected Return on Pensions Assets Self Financing Debt Repayment	(76,600) 169,400 0	(70,032) 360,420 0	6,568 191,020 0	6,568 0 0
Interest & Investment Income Pensions Interest Costs & Expected Return on Pensions Assets Self Financing Debt Repayment (SURPLUS) OR DEFICIT FOR THE YEAR	(76,600) 169,400 0 (2,002,900)	(70,032) 360,420 0 2,433,561	6,568 191,020 0 4,436,461	6,568 0 0
Interest & Investment Income Pensions Interest Costs & Expected Return on Pensions Assets Self Financing Debt Repayment (SURPLUS) OR DEFICIT FOR THE YEAR Adjustments to reverse out Notional Charges included above	(76,600) 169,400 0 (2,002,900) 1,043,400	(70,032) 360,420 0 2,433,561 (2,752,410)	6,568 191,020 0 4,436,461 (3,795,810)	6,568 0 0 113,487
Interest & Investment Income Pensions Interest Costs & Expected Return on Pensions Assets Self Financing Debt Repayment (SURPLUS) OR DEFICIT FOR THE YEAR Adjustments to reverse out Notional Charges included above Net Charges made for Retirement Benefits	(76,600) 169,400 0 (2,002,900) 1,043,400	(70,032) 360,420 0 2,433,561 (2,752,410)	6,568 191,020 0 4,436,461 (3,795,810)	6,568 0 0 113,487 0
Interest & Investment Income Pensions Interest Costs & Expected Return on Pensions Assets Self Financing Debt Repayment (SURPLUS) OR DEFICIT FOR THE YEAR Adjustments to reverse out Notional Charges included above Net Charges made for Retirement Benefits Transfer to/(from) Earmarked Reserves - for Revenue Purposes	(76,600) 169,400 0 (2,002,900) 1,043,400 0	(70,032) 360,420 0 2,433,561 (2,752,410) (527,164)	6,568 191,020 0 4,436,461 (3,795,810) (527,164)	6,568 0 0 113,487 0 0
Interest & Investment Income Pensions Interest Costs & Expected Return on Pensions Assets Self Financing Debt Repayment (SURPLUS) OR DEFICIT FOR THE YEAR Adjustments to reverse out Notional Charges included above Net Charges made for Retirement Benefits Transfer to/(from) Earmarked Reserves - for Revenue Purposes Capital Expenditure funded from Major Repairs Reserve	(76,600) 169,400 0 (2,002,900) 1,043,400 0 0	(70,032) 360,420 0 2,433,561 (2,752,410) (527,164) 0 510,937	6,568 191,020 0 4,436,461 (3,795,810) (527,164) 0 (460,163) 322,274	6,568 0 0 113,487 0 0 0 (460,163)
Interest & Investment Income Pensions Interest Costs & Expected Return on Pensions Assets Self Financing Debt Repayment (SURPLUS) OR DEFICIT FOR THE YEAR Adjustments to reverse out Notional Charges included above Net Charges made for Retirement Benefits Transfer to/(from) Earmarked Reserves - for Revenue Purposes Capital Expenditure funded from Major Repairs Reserve Transfer from Earmarked Reserves - for Capital Purposes	(76,600) 169,400 0 (2,002,900) 1,043,400 0 0 971,100 (346,500)	(70,032) 360,420 0 2,433,561 (2,752,410) (527,164) 0 510,937 (24,226)	6,568 191,020 0 4,436,461 (3,795,810) (527,164) 0 (460,163) 322,274	6,568 0 0 113,487 0 0 0 (460,163) 322,274
Interest & Investment Income Pensions Interest Costs & Expected Return on Pensions Assets Self Financing Debt Repayment (SURPLUS) OR DEFICIT FOR THE YEAR Adjustments to reverse out Notional Charges included above Net Charges made for Retirement Benefits Transfer to/(from) Earmarked Reserves - for Revenue Purposes Capital Expenditure funded from Major Repairs Reserve Transfer from Earmarked Reserves - for Capital Purposes Financing of Capital Expenditure from Earmarked Reserves	(76,600) 169,400 0 (2,002,900) 1,043,400 0 971,100 (346,500) 485,000	(70,032) 360,420 0 2,433,561 (2,752,410) (527,164) 0 510,937 (24,226) 141,752	6,568 191,020 0 4,436,461 (3,795,810) (527,164) 0 (460,163) 322,274 (343,248)	6,568 0 0 113,487 0 0 0 (460,163) 322,274 (343,248)

Note: The shaded items relate directly to financing the capital programme, and comprise depreciation on Council Dwellings, grants and contributions, use of the Major Repairs Reserve and specific Earmarked Reserves.

HRA RESERVES BUDGET SUMMARY - 2018/19 Outturn

	2018/19								
HOUSING REVENUE	Balance as at	Contributions to Reserve	Contribution Reser		Balance as at 31/03/19				
ACCOUNT	31/03/18	From Revenue	To Capital	To Revenue	Balance as at 51/05/15				
	£	£	£	£	£				
HRA General Balance	(2,017,736)	(217,549)	0	0	(2,235,285)				
Earmarked Reserves:									
Business Support Reserve	(8,332,106)	0	26,152	40,775	(8,265,179)				
Major Repairs Reserve	0	(3,484,673)	3,484,673	0	0				
Flats - Planned Maintenance	(586,362)	(133,000)	107,488	0	(611,874)				
I T Replacement	(622,636)	(57,000)	0	104,747	(574,889)				
Office Equipment Reserve	(39,009)	0	0	0	(39,009)				
Sheltered - Equipment	(330,987)	(29,649)	0	17,054	(343,582)				
Sheltered - Planned Maintenance	(173,676)	(59,199)	0	36,506	(196,369)				
Sheltered Support Grant Mtce	(475,975)	(29,649)	0	0	(505,624)				
Total Earmarked Reserves	(10,560,750)	(3,793,169)	3,618,313	199,082	(10,536,524)				

Appendix 4 – Usable Reserves Outturn and Look Forward

Usable Reserves Outturn as at 31 March 2019

1. The level of usable reserves as at 31 March 2019 is shown in the table below. The balances are subject to the annual audit of the accounts which is due to be completed by 31 July 2019.

Reserve Balance in £'000 as at				
	31/03/17	31/03/18	31/03/19	
General Fund	4,725	5,067	5,714	
Earmarked Reserves				
Business Rates Retention	381	4,602	6,283	
Budget Support	0	711	2,532	
Invest to Save	1,820	1,506	1,450	
S106 Commuted Sums	640	1,192	1,147	
Revenue Grants Unapplied	0	744	694	
Restructure	550	566	531	
Corporate Property	418	412	372	
Welfare Reforms	266	223	349	
Renewals Reserves	857	451	330	
Capital Support	452	485	262	
Canal Quarter	0	214	237	
Economic Growth	0	359	204	
Other Earmarked Reserves	384	404	451	
Total Earmarked Reserves	5,768	11,869	14,843	
Total Usable Revenue Reserves	10,493	16,936	20,566	
Capital Receipts Reserve	0	0	0	
Capital Grants Unapplied	103	103	103	
Total Usable Capital Reserves	103	103	103	
Total Usable Reserves (per balance sheet)	10,596	17,039	20,669	

2. The outturn shows a significant increase in both the General Fund balance and in Earmarked Reserves. The increase in the General Fund balance of £647k is due entirely to the revenue budget underspend which is reported in appendix one. The increase in earmarked reserves is due, in the main part, to an accumulation of business rates gains over the last few years. The table below provides an analysis of the change in reserves during 2018/19.

Reconciliation between level of reserves at March 2018 and 2019

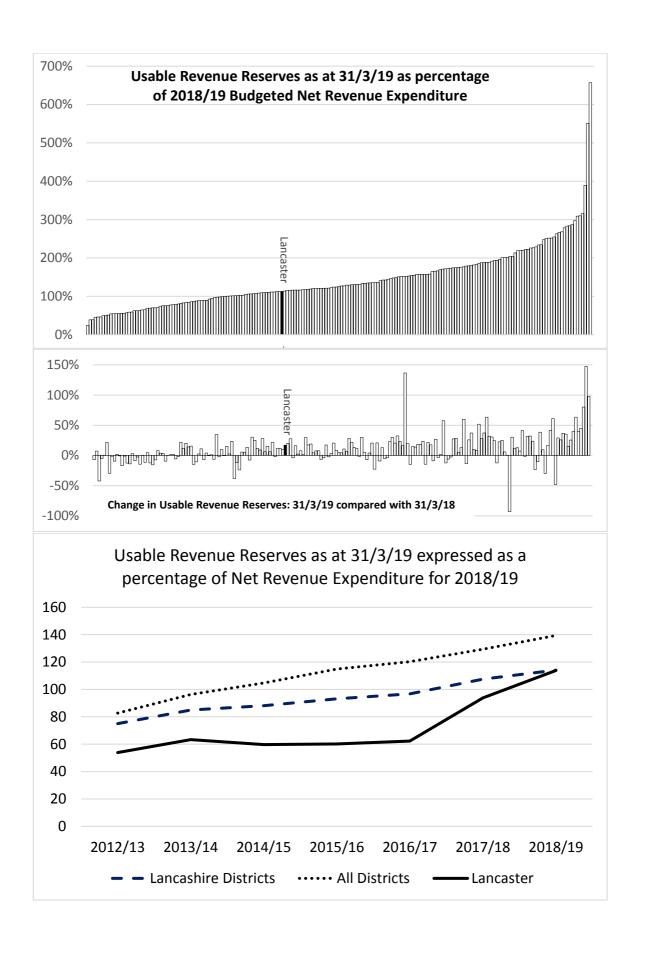
General Fund Reserve Balance at 31/03/18	5,067
Add: Revenue Underspend at 2018/19 (see appendix one)	647
General Fund Reserve Balance at 31/03/19	5,714
Earmarked Revenue Reserves Balance at 31/03/18	11,869
Add: forecast increase in reserves (per 2018/19 rev. budget)	8,301
Less: forecast use of reserves (per 2018/19 rev. budget)	(6,169)
Earmarked Revenue Reserves Balance per 2019/10 rev. budget	14,001
Add: Earmarked reserves allocations not used in 2018/19	842
Earmarked Revenue Reserves Balance at 31/03/19	14,843

Business Rates Reserves

3. This reserve was set up to manage fluctuations in business rates income and ensure that risks attributable to business rates appeals and the potential shutdown of Heysham Power Station. However, in six years these risks have only been partially realised and the Council has been able to accrue the rewards from good levels of business rates growth in the Lancaster district. As the above analyses show it is the accumulation of this additional income which is the major contribution to the increase in usable reserves. Future plans for this reserve are considered later in this report.

Financial Health Analysis

- 4. There has been significant media focus on the level of revenue reserves as the main determinant of financial health of local authorities as well as a measure of resilience against potential future funding reductions.
- 5. The increase in usable revenue reserves over the last two years has significantly improved the financial health and resilience of the Council. This is demonstrated in the three charts overleaf. The top chart shows the usable revenue reserves at 31 March 2019 expressed as a percentage of net revenue expenditure for all district authorities. The middle chart shows the change in those reserves during 2018/19. The bottom chart shows the same analysis in a line graph over a longer period comparing Lancaster with the Lancashire districts average and all districts average.
- 6. The charts show almost a doubling in usable revenue reserves over the last two years and Lancaster City Council now has over a year's worth of net revenue expenditure held in reserve.



Looking forward

- 7. There are a number of commonly accepted reasons for holding and using reserves which are all associated with managing current and future financial challenges and risks. These include:
 - Using reserves to offset funding reductions to protect services although this can only be a short-term strategy as reserves are a one-off funding resource.
 - Increasing reserves to strengthen resilience against future, uncertain cost pressures.
 - To fund project expenditure, particularly in respect of key projects which meet the Council's priority areas.
 - Investing in making changes that reduce the cost of providing services in the longer-term.
 - Using reserves to fund significant one-off (eg. Elections, Local Plan) or unpredictable (eg. Renewals) expenditures in order to even out contributions over the period of the expenditure.
- 8. The Council agreed its Reserves Strategy on 28 February 2019 agreeing the following:
 - Revenue contributions from reserves of £1.219m and contributions to reserves from the revenue budget of £755k and capital contributions from reserves of £864k resulting in a budgeted reduction in reserves of £1.328m.
 - That following on from the year end the balance on the business rates reserves is reviewed and any surplus funds, over and above those required to provide funding certainty, are redesignated towards the delivery of corporate priorities as set out in the Council Plan or accompanying strategic documents as and when revised by the new Council.
 - That the budget support reserve purpose should be extended to include any upfront costs which are attributable to work undertaken in respect of Funding the Future.
- 9. Since the Reserves Strategy was agreed, a new Council has been elected and the new Cabinet is in the process of agreeing priorities which include key projects and assigning responsibilities to Portfolio Holders. Additionally, a number of key strategies will be considered over the next few months covering key priority areas.

10. Taking account of the above the following recommendations are now made.

a. Improved clarity with respect to the Use of Reserves

Any bid for the use of reserves should be supported by a business case showing the need for resources and the impact arising from the use of the reserve. A pro-forma has been developed which, for each reserve bid, includes:

- Description of project
- Amount of reserve bid
- Link to reserve purpose and link to relevant Strategy
- Full costing of project linked to a SMART Action Plan
- List of Outcomes and Impacts arising from the use of reserve
- Completion of Social Value matrix including reference to Climate Change Emergency and Community Wealth Building priorities
- Sign off by relevant Director and Portfolio Holder

The pro-forma will be applied to all existing budgeted use of reserves as well as any new bids for the use of reserves. A quarterly report covering use of reserves will be incorporated into the performance management reporting framework.

b. Alignment of Earmarked Reserves to Portfolio Holders

Earmarked reserves will be assigned to relevant Portfolio Holders for the purposes of approval (subject to Reserves Policy) and monitoring. The list of responsibilities is included in the table below.

Reserve	Portfolio Holder
Business Rates Retention	Economic Development
Budget Support	Finance
Invest to Save	Finance
S106 Commuted Sums	Planning
Revenue Grants Unapplied	Finance
Restructure	Resources
Corporate Property	Economic Development
Welfare Reforms	Social Justice
Renewals Reserves	Various
Capital Support	Finance
Canal Quarter	Economic Development
Economic Growth	Economic Development

The Portfolio Holder for Finance will retain an overarching responsibility for managing the overall level of usable revenue reserves having regard for the Council's financial resilience and future financial risks.

c. Business Rates Reserve

The Business Rates reserve has a balance of £6.283m at 31/03/19 and this is likely to increase further in 2019/20 so long as there is no closedown at Heysham Nuclear Power Station. This balance is significantly greater than the level which is required to secure continued resilience over the four year period of the Council. It is therefore recommended that bids to the Business Rates reserve be allowed using the process set out in **a** and **b** above in order that key corporate projects can be progressed.

d. Budget Support Reserve

A number of Funding the Future Strategy projects are planned to be progressed over the next few months. It is therefore recommended that bids to the Budget Support reserve be allowed using the process set out in **a** and **b** above in order that key financial resilience projects can be progressed.

APPENDIX 6

2018/19 REQUESTS FOR CARRY FORWARD

SERVICE	Regeneration & Planning
BUDGET HEADING	City/Maritime Museum Computer Equipment
LEDGER CODE	N2900/E3450 & N2901/E3450
AMOUNT	£9,600

The reasons why the spend didn't occur during 2018/19 and why we still have a commitment for it in 2019/20.

Delays with the wifi provider due to internal staff sickness has resulted in the slightly later than planned implementation of Wi-Fi throughout the City and Maritime Museums. Should the implementation not go ahead the alternative will be less effective and long term will result in an additional cost to the Council.

Financial Services Comments

The Museums function has recently been brought back in house and has recruited a new Manager. The budgets for the museums have been estimated based on detail provided by County and are proving to be challenging. The museums staff have worked really hard to keep within budget, with one off costs that were not budgeted for being absorbed; there is no capacity, however, to reallocate 19/20 budgets for the Wi-Fi expenditure.

This is a retrospective request as it has already been discussed with the Director of Corporate Services who has given consent for work to proceed and the budget carried forward.

APPENDIX 6

2018/19 REQUESTS FOR CARRY FORWARD

SERVICE	Economic Growth and Regeneration
BUDGET HEADING	Economic Development Initiatives
LEDGER CODE	N5001
AMOUNT	£29,200

The reasons why the spend didn't occur during 2018/19 and why we still have a commitment for it in 2019/20.

The budget relates to a number of Economic Development projects and initiatives that are on-going. The nature of work involved, often working with external partner organisations, is difficult to profile by financial year and therefore carry forward requests are required to continue with the on-going activity. Narrative for individual carry forward requests are as follows.

Archaeological Site Spend N5001/E3958 £5,000

Consultancy contract for an archaeological report relating to the Quay Meadow excavations. Consultant contracted in 18/19 but unavoidably delayed until 19/20. Carry forward request required to match committed activity.

Business and Skills N5001/E3964 £10,000

A number of Business and Skills initiatives are now underway and a carry forward request is required to continue work in this area. Two specific commitments made in 18/19 from existing budgets are the NW Lancs Expo that the Council delivers in partnership with the Chamber (£5k) and development of the UK Corporate Games 2020, which the Council is delivering with Lancaster University (£5k).

Community Business N5001/E3966 £6,000

Relates to the budget for the Local Wealth Building Officer post, which is an 18-month post, and supporting costs. Post not recruited to until March/April. Carry forward required to fund the post in 19/20 and 20/21 accordingly. The budget will then be moved to Economic Development salaries.

Support for Groups N5001/E3967 £1,000

Budget relates to support for local groups and enterprises that are largely excluded from mainstream funding programmes. A specific commitment (£1k) has been made for accommodation costs relating to an event to showcase local creative industries.

Morecambe Bay Collaborative Projects £7,200

Budget relates to Lancaster and South Cumbria Economic Region (LSCER). Activity is on-going so budget is requested to be carried forward into 19/20 accordingly. A specific commitment of £7,200 has been made for economic consultancy work.

Financial Services Comments

The Economic Initiatives budget was approved at the start of 18/19 and was allocated wholly in that year. Due to the nature of the work it is not always possible to estimate when spend will take place hence the carry forward requests.

Lancaster City Council - Capital Expenditure 2018/19

			nsideration									
								SCHEME FIN	IANCING		TOTAL	BALANCE
HOUSING REVEN	UE ACCOUNT	Revised Budget	Expenditure in 2018/19	Variance Against Budget Over/ (Under) Spend	Expenditure to be financed in 2018/19	GRANTS & CONTRIBUTIONS	GRANTS UNAPPLIED	EARMARKED RESERVES / PROVISIONS	SPECIFIC REVENUE FINANCING	MAJOR REPAIRS ALLOWANCE (HRA only)	SCHEME SPECIFIC FINANCING / ITEMS	FINANCED BY GENERAL CAPITAL RESOURCES
		£	£	£	£	£	£	£	£	£	£	£
COUNCIL HOUSING	3											
	Adaptations	250,000	251,908	-1,908	251,908						0	251,90
	Energy Efficiency boiler Replacements Environmental Improvements	635,000 1,037,000	694,690 1,050,595	-59,690 -13,595	694,690 1,050,595	18,668		9,950 90,650		602,864 941,278		
	Fire Precaution Works	180,000	193,069	-13,069	193,069	6,161		15,000		171,908	193,069	
	Kitchen/Bathroom Replacement Lift Replacements	1,032,000 70,000	879,219 68,991	152,781 1,009	879,219 68,991					879,219 68,991	879,219 68,991	
	Re-roofing & Window Renewals	641,000	570,861	70,139	570,861				257,385	313,476	570,861	
	Rewiring Whole House Improvements	86,000 490,000	37,375 240,329	48,625 249,671	37,375 240,329			26,152	37,375 214,177		37,375 240,329	
TOTAL - HRA	Whole House Improvements	4,421,000	3,987,037	433,963	3,987,037	24,829		0 141,752		2,977,736	3,653,253	
								SCHEME FIN	NANCING			
GENERAL FUND		Revised Estimate	Expenditure in 2018/19	Variance Against Budget Over/ (Under)	Expenditure to be financed in	GRANTS & CONTRIBUTIONS	GRANTS UNAPPLIED	EARMARKED RESERVES /	SPECIFIC REVENUE	MAJOR REPAIRS ALLOWANCE	TOTAL SCHEME SPECIFIC	BALANCE FINANCED BY GENERAL
		Louinate	2010/13	Spend	2018/19	CONTRIBOTIONS	ONAL I EIED	PROVISIONS	FINANCING	(HRA only)	FINANCING / ITEMS	CAPITAL RESOURCES
ENVIRONMENTAL SERV	ICES	£	£		£	£	£	£	£	£	£	£
LITY INCIVINIEN I AL SERV	Vehicle Renewals	662,000	657,679	4,321	657,679						0	657,67
	Electronic Vehicle Charging Points Vehicle Fleet Review	54,000 59,000	56,487 55,543	-2,487 3,457	56,487 55,543	44,487			12,000		56,487	
	CCTV Extension to White Lund	53,000	55,543 55,570	-2,570				55,570			55,570	55,54
	Vehicle Ramp	34,000	34,485	-485	34,485			34,485			34,485	
	Bolton Le Sands Young People's Facilities Cable Street Car Park Extension	15,000 35,000	14,920 24,755	80 10,245	14,920 24,755			14,920			14,920 0	
	Sub-Total	912,000	899,440	12,560		44,487		0 104,975	12,000	0	161,462	
HEALTH & HOUSING												
	Disabled Facilities Grants	2,435,000	2,153,308	281,692	2,153,308	2,153,308					2,153,308	
	Disabled Facilities Grants 18-19 Top-up Heysham School Capital Funding	215,000 36,000	215,763 36,000	-763	215,763 36,000	215,763		36,000			215,763 36,000	
	Salt Ayre Sports Centre Redevelopment	164,000	170,578	-6,578	170,578			147,547			147,547	23,03
	Sub-Total	2,850,000	2,575,650	274,350	2,575,650	2,369,071		0 183,547	0	0	2,552,618	23,03
REGENERATION & PLAN	NNING											
	Artle Beck Improvements (Flood Defences) Strategic Monitoring (River & Sea Defences)	5,000 3,000	0	5,000 2,967	33						0	3
	Wave Reflection Wall Construction	2,419,000	2,359,122	59,878	2,359,122						2,359,122	
	Caton Road Flood Relief Scheme Amenity Improvements	0 6,000	408,284 4,970	-408,284 1,030	408,284 4,970						0	408,28 4,97
	Lancaster Square Routes (Phases 1 & 2)	21,000	17,020	3,980	17,020	5,000		4,000	960		9,960	
	Morecambe THI2: A View for Eric	15,000	16,340	-1,340	16,340	12,419					12,419	
	Morecambe Area Action Plan (Improving Streets) Lancaster District Empty Homes Partnership - Methodist Action	44,000 36,000	10,658 24,000	33,342 12,000				24,000			0 24,000	,
	S106 Highways Works	148,000	149,866	-1,866	149,866	25.000		149,866			149,866	
	Coastal Revival Fund - Morecambe Co-op Building Heysham Gateway - Demolition & Removal of Tanks	77,000 132,000	35,608 124,375	41,392 7,625	35,608 124,375	35,608 8,000		116,375			35,608 124,375	
	Sub-Total Sub-Total	2,906,000	3,150,277	-244,277	3,150,277	2,420,148		0 294,241	960	0	2,715,350	434,92
Resources												
	ICT Infrastructure Application System Renewal	140,000 94,000	106,396 74,784	33,604 19,216	106,396 74,784			106,396 46,000			106,396 46,000	
	I.S. Desktop Equipment	55,000	50,970	4,030				50,970			50,970	
	SALC ICT Capital Lancaster City Museum Boiler	4,000 316,000	0 298,862	4,000 17,138	0 298,862						0	298,86
	Ryelands Park - Ryelands House	100,000	67,798	32,202							0	67,79
	Lancaster Town Hall Steps	43,000	3,110	39,890	3,110						0	3,11
	Residual Corporate Property Works: - Dukes Playhouse	o	-13,000	13,000	-13,000						0	-13,00
	- Williamson Park - Ashton Memorial	15,000	22,660	-7,660	22,660						0	22,66
	 Storey Institute King Street Assembly Rooms 	0	-7,489 -2,873	7,489 2,873							0	-7,48 -2,87
	- Former Old Station Platform	1,000	0	1,000	0						0	
	Williamson Park Butterfly House Lancaster Town Hall	7,000	0 42,925	7,000 -42,925	0 42,925						0	
	- Caton Road/Kingsway - Bridge End Depot	1,000	1,256	-256	1,256						0	1,25
	- Lancaster Bus Station - Happy Mount Park	4,000 -3,000	-1,320	5,320 -3,000	-1,320 0						0	-1,32
	Sub-Total	777,000	644,078	132,922	644,078	0		0 203,366	0	0	203,366	
TOTAL - GENERAL FUNI	o .	7,445,000	7,269,444	175,556	7,269,444	4,833,707		0 786,129	12,960	0	5,632,796	1,636,64
								SCHEME FIN	NANCING			
					Expenditure					MAJOR	TOTAL	BALANCE
		Revised Estimate	Expenditure in 2018/19		to be financed in	GRANT	GRANTS UNAPPLIED	EARMARKED RESERVES / PROVISIONS	SPECIFIC REVENUE FINANCING	REPAIRS ALLOWANCE	SCHEME SPECIFIC FINANCING /	FINANCED B' GENERAL CAPITAL
		£	£		2018/19 £	£	£	£	£	(HRA only)	ITEMS £	RESOURCES
				1	L	L	L	L	L	L	L	L
GENERAL FUND		7,445,000	7,269,444	175,556	7,269,444	4,833,707		786,129	12,960	0	5,632,796	1,636,64
UOUGINO DEVENUE												

HOUSING REVENUE ACCOUNT

TOTAL CAPITAL EXPENDITURE & FINANCING

					SCHEME FINANCING								
Revised Estimate	Ex	penditure in 2018/19		Expenditure to be financed in 2018/19	GRANT	GRANTS UNAPPLIED	EARMARKED RESERVES / PROVISIONS	SPECIFIC REVENUE FINANCING	MAJOR REPAIRS ALLOWANCE (HRA only)	TOTAL SCHEME SPECIFIC FINANCING / ITEMS	BALANCE FINANCED BY GENERAL CAPITAL RESOURCES		
£		£		£	£	£	£	£	£	£	£		
7,445,000		7,269,444	175,556	7,269,444	4,833,707	0	786,129	12,960	0	5,632,796	1,636,648		
4,421,000		3,987,037	433,963	3,987,037	24,829	0	141,752	508,937	2,977,736	3,653,253	333,784		
11,866,000		11,256,481	609,519	11,256,481	4,858,535	0	927,881	521,897	2,977,736	9,286,049	1,970,432		

2018/19 CAPITAL EXPENDITURE FINANCING	Housing Revenue	General Fund	Grand Total for all
	£	£	£
Amounts to be financed by General Capital Resources	333,784	1,636,648	1,970,432
Financed by:			
Underlying Borrowing Need - Increase in Capital Financing Requirement	0	1,597,948	1,597,948
Recovery of Capital Receipts Paid in Advance	0	0	0
Usable Capital Receipts	333,784	38,700	372,484
General Grants Unapplied	0	0	0
Total Financing from General Capital Resources	333,784	1,636,648	1,970,432

Appendix 8 - Slippage and Accelerated Expenditure

		•
F		Reason for slippage
Environmental Services Cable Street Car Park Extension	£ (4,000)	Required to cover the cost of Engineers final fees
Health and Housing		
Disabled Facilities Grants	(281,000)	Late notification of an additional top up grant which had to be spent by the end of the financial year delayed the
		delivery of the original grants programme
Regeneration and Planning		
Sea & River Defence Works & Studies:		
Wave Reflection Wall Construction Artle Beck Improvements	, , ,	Amount required to fund ongoing snagging works Project closure still to be finalised with Environment
- Artie Beck improvements	(5,000)	Agency
Associate becomes the (Massociate & Doorse and a)	(4.000)	For the continued to account an artist of the continued to the continued t
Amenity Improvements (Morecambe Promenade)	(1,000)	Funding required to support ongoing works to properties initiative
Lancaster Square Routes Project	(5,000)	External contribution in respect of Way Finding scheme
MAAP - Improving Morecambes Main Streets	(33,000)	still to be utilised Funding required principally to cover Main Road
		Signage project
Lancaster District Empty Homes Partnership	(12,000)	Structural damage to one property put back the start date of works
Coastal Revival Fund - Morecambe Co-op	(41,000)	Project ongoing into 2019/20 funded by external grant
Resources		
ICT Systems, Infrastructure & Equipment:	(0.4.000)	latera el escretto de constituir en estado en estado en 169 e
- I.T.Strategy	(34,000)	Internal capacity issues delayed work on switches/file storage project
- Application System Renewal	(19,000)	Recognition of £25k grant from the LGA Cyber
		Resilience Programme together with £19k of original budget allocation required to undertake final work on
		Customer Relationship Platform project
- I.S. Desktop Equipment	(4,000)	Carry forward of unutilised portion of 2018/19 capital allocation
City Museum Roof & Boiler	(17,000)	Final works still to be completed
Lancaster Town Hall Steps	(40,000)	Work commenced a few weeks later than originally
Ryelands Park - Ryelands House	(32,000)	anticipated Scheme completed early in 2019/20
Development Pool Heysham Gateway - Demolition & Removal of Tanks	(8,000)	Required to support ongoing scheme development
nejeram calona, Demonaci a romera er rame	(0,000)	-
	(573,000)	
Housing Revenue Account		
Internal refurbishment - Mainway	(35,000)	Contract terminated early so funding required to
		complete the renewal of soil vent pipes and rain water pipe to high-rise block
Sheltered Scheme Conversion - Altham	(33,000)	Delays to start of contract, scheme funded from HRA
	(68,000)	Business Support Reserve
	(00,000)	-
	(641,000)	<u> </u>
		Reason for accelerated expenditure
	Expenditure	
Health and Housing		
Salt Ayre Sports Centre Redevelopment	8,000	An anticipated delay in project work did not materialise
Regeneration and Planning		
Sea & River Defence Works & Studies: - Caton Road Flood Relief Scheme	408 000	Work required to obtain formal approval of Environment
Caton read read realist Contains	100,000	Agency funds already allocated in principle
	416,000	
Total Net Slippage & Accelerated Expenditure	(225,000)	-

BUDGET AND PERFORMANCE PANEL

Work Programme Report

10th September 2019

Report of the Director of Corporate Services

PURPOSE OF REPORT

To consider the Work Programme report.

This report is public.

RECOMMENDATIONS

(1) That the Panel notes the updated Appendix to this report and considers any further updates to its Work Programme for the forthcoming year.

1.0 Introduction

- 1.1 The Budget and Performance Panel is responsible for setting its own annual Work Programme within the terms of reference, as set out in the Council's Constitution.
- 1.2 Members of the Panel are entitled to give notice to the Chief Executive that they wish an item relevant to the Terms of Reference of the Committee to be included on the agenda for the first available meeting and the meeting will determine whether the issue should be included in its Work Programme based on its relevance as compared to the priorities as set out in the Scrutiny Work Programme.

2.0 Report

- 2.1 At the last meeting of the Panel Members considered items for the forthcoming year. The items agreed at the last meeting have been included in the Work Programme appended to this report.
- 2.2 Also at the last meeting it was reported that the Overview and Scrutiny Committee was also considering its Work Programme and that any items referred from the Committee to the Panel would be submitted and considered as part of the Work Programme report. At the time of writing this report the Overview and Scrutiny has not met to consider or refer any further items for consideration by the Panel.
- 2.3 Members of the Budget and Performance Panel and the Overview and Scrutiny Committee are meeting with Cabinet on 4th September 2019 to consider revised priorities and this might inform the Work Programme going forward.
- 2.4 Appendix A sets out the Panel's current Work Programme.

SECTION 151 OFFICER'S COMMENTS

The Section 151 Officer has been consulted and has no further comments.

DEPUTY MONITORING OFFICER'S COMMENTS

The Deputy Monitoring Officer has been consulted and has no further comments.

BACKGROUND PAPERS

None.

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APPENDIX A

BUDGET & PERFORMANCE PANEL - WORK PROGRAMME

Matter for consideration	Detail	Officer responsible/ Cabinet Portfolio Holder/ External	Expected date of meeting
Delivering Our Ambitions	Standard item reported to the Panel.	Councillor Whitehead. Director of Corporate Services/ S151 Officer/Executive Support manager	Quarter 1 – 10 th September 2019 Quarter 2 – 12 th November 2019 Quarter 3 – 18 th February 2020
Current grant use for city centre arts provision	Referral request from Overview and Scrutiny Committee: The Panel has agreed to consider:	Director of Economic Growth and Regeneration/Economic Development Manager.	12 th November 2019
	 To consider a strategic review of arts spend and Service Level Agreements for the management and governance of grants to support arts provision in the district. Documentation to be provided to include the accounts of organisations when available. To receive and consider the end of year activity report forms on at least an annual basis. Minute 5, 02.07.19 refers. 		
Annual Stakeholder's Meeting (held at Morecambe Town Hall)	Arranged as part of the budget consultation process. Other organisations invited to present their budget proposals.	Other organisations invited.	21 st January 2020
Treasury Management Strategy	The Panel's views to be sought regarding the proposed treasury management framework for 2019/2020.	Director of Corporate Services/ S151 Officer.	18 th February 2020

Invitations to Cabinet Members

Cabinet Member(s)	Issue	Expected date of meeting
Relevant Cabinet	Delivering Our Ambitions.	Quarter 1 –
Member(s) to be invited to		10 th September 2019
attend.		Quarter 2 –
		12 th November 2019
		Quarter 3 –
		18 th February 2020
Councillor Whitehead and	Annual Stakeholder's	21st January 2020
other relevant Cabinet	Meeting.	
Member(s) to be invited to		
attend to present Cabinet's		
budget proposals.		

Briefings/Briefing Notes

Matter for Consideration	Detail	Officer Responsible
Procurement Strategy	Councillor Briefing to be provided.	Director of Corporate Services.